COMMITTEE CONFERENCE

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:)	
)	
Application for Certification)	Docket No.
for the Ivanpah Solar)	07-AFC-5
Electric Generating System		
)	

CALIFORNIA ENERGY COMMISSION

HEARING ROOM B

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

WEDNESDAY, OCTOBER 15, 2008

10:00 a.m.

Reported by: Ramona Cota

Contract No. 170-07-001

ii

COMMITTEE MEMBERS PRESENT

Jeffrey Byron, Presiding Member

HEARING OFFICER, ADVISORS PRESENT

Paul Kramer, Hearing Officer

Susan Brown, Advisor to Commissioner Boyd

Kristy Chew, Advisor to Commissioner Byron

STAFF AND CONSULTANTS PRESENT

Richard Ratliff, Staff Counsel

Eric Knight

Che McFarlin

PUBLIC ADVISER

Loreen McMahon

APPLICANT

Jeffery D. Harris, Attorney Ellison, Schneider & Harris, LLP

Joshua Bar-Lev BrightSource Energy

Alicia Torre BrightSource Energy

John L. Carrier CH2M HILL

ALSO PRESENT

Tom Hurshman, Bureau of Land Management

Tom Pogacnik, Bureau of Land Management

Robert M. Doyel, Bureau of Land Management

Lawrence J. Whalon, National Park Service, United States Department of the Interior

PRESENT VIA TELEPHONE

Tanya Gulesserian, California Unions for Reliable Energy (CURE)

Hana Rocek, Airport Consulting representing Clark County Department of Aviation

Rylan Juran, Arctic Slope Regional Corporation representing Clark County Department of Aviation

Mike Heckathorn, Trident Engineering

Traecey Anthony San Bernardino County Solid Waste Management Division

iv

INDEX

	Page		
Proceedings			
Opening Remarks			
Introductions	2		
Purpose of Meeting	7		
Summary of Applicant's Concerns	8		
Closing Remarks	98		
Adjournment	102		
Reporter's Certificate			

1	PROCEEDINGS
2	10:05 a.m.
3	PRESIDING MEMBER BYRON: Good morning.
4	I am Jeff Byron. I am the Presiding Member on the
5	Ivanpah siting project. I would like to welcome
6	you all this morning. I apologize we are in
7	Conference Room B and that we started a little bit
8	late. There's a lot of activity going on this
9	morning and last night.
10	I am the Presiding Member, as I
11	indicated. My Associate Member, Commissioner
12	Boyd, is not able to be here today. However, he
13	is ably represented by his Senior Advisor, Susan
14	Brown. My Advisor, Kristy Chew, is here with me
15	as well.
16	Our Hearing Officer, Paul Kramer, will
17	conduct the conference.
18	HEARING OFFICER KRAMER: Committee
19	Conference.
20	PRESIDING MEMBER BYRON: Committee
21	Conference. And we will make sure that we get a
22	chance to go around and introduce everybody and
23	those on the phone. I think that would be very

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

We are trying to be as responsive as we

24

25

helpful.

1 can to a request of the Applicant that we sit and

- hear their, as I recall, prayer for some work on
- 3 the schedule.
- 4 (Laughter)
- 5 PRESIDING MEMBER BYRON: And we are
- 6 certainly interested in getting all the parties at
- 7 the table here and see what we can do. I have a
- 8 number of questions that I know I want to ask but
- 9 I think it would be best to turn this over to the
- 10 experience in the room, Mr. Kramer, who will take
- 11 us through this.
- 12 HEARING OFFICER KRAMER: Well thank you.
- 13 Let's start with introductions first and we will
- begin with the applicant. We will go around the
- 15 table and then anybody in the audience who wants
- 16 to introduce themselves and then finally the
- 17 people on the telephone.
- 18 MR. CARRIER: I am John Carrier with
- 19 CH2M HILL. I am the environmental consultant on
- the project.
- 21 MR. HARRIS: I'm Jeff Harris of Ellison,
- 22 Schneider & Harris and we are counsel to Ivanpah
- and Bright Source.
- MR. BAR-LEV: I am Joshua Bar-Lev, I am
- 25 a Vice President of Bright Source Energy, Vice

```
1 President of Regulatory Affairs.
```

- HEARING OFFICER KRAMER: Staff.
- 3 MR. RATLIFF: I'm Dick Ratliff, counsel
- 4 for the staff. Eric.
- 5 MR. KNIGHT: Eric Knight, Manager of the
- 6 Siting and Docket Office here at the Commission.
- 7 MR. McFARLIN: Che McFarlin, Project
- 8 Manager in the Siting Office.
- 9 MR. HURSHMAN: I am Tom Hurshman, BLM
- 10 Project Manager for the right of way applications
- 11 filed by Bright Source.
- 12 HEARING OFFICER KRAMER: Okay. And Tom,
- 13 you brought some of your colleagues with you from
- 14 the BLM?
- MR. HURSHMAN: Yes, from BLM. If you
- 16 guys want to --
- 17 MR. POGACNIK: I am Tom Pogacnik. I am
- 18 the Deputy State Director for Natural Resources
- 19 with the Bureau of Land Management.
- 20 MR. DOYEL: And I am Bob Doyel. I am
- 21 the Chief of the Lands Division for the State of
- 22 California, the state office in Sacramento.
- 23 HEARING OFFICER KRAMER: You are welcome
- 24 to sit up at the table if you would like.
- 25 PRESIDING MEMBER BYRON: Yes, there is

1 room here if you want to join us. And also the

- 2 reason that might be helpful is because our
- 3 transcriber will want to get everything on the
- 4 record. And unfortunately those of you in the
- back of the room don't get picked up by the local
- 6 mics. So we may need to ask you to come forward
- 7 if she signals me that we are not properly
- 8 receiving that, okay.
- 9 HEARING OFFICER KRAMER: And we will
- 10 save that seat in the corner there where the
- 11 papers are on the table for any members of the
- 12 public who want to come up and talk or members of
- 13 the audience. Does anyone else in the audience
- 14 wish to introduce themselves?
- 15 MR. WHALON: Yes. Larry Whalon, Deputy
- Superintendent, Mojave Preserve, representing the
- 17 National Park Service.
- 18 PRESIDING MEMBER BYRON: Great, thank
- 19 you for being here.
- 20 HEARING OFFICER KRAMER: Anyone else?
- Okay. Then on the telephone. I have
- some of the names already so I'll just call your
- 23 name and you can fully introduce yourself. Tanya.
- 24 MS. GULESSERIAN: Good morning, Tanya
- 25 Gulesserian with CURE.

1 HEARING OF	FFICER :	KRAMER:	And	Hana.
--------------	----------	---------	-----	-------

- MS. ROCEK: Hana Rocek, Airport
- 3 Consulting. And I am here for Clark County
- 4 Department of Aviation, the Ivanpah Airport, the
- 5 Ivanpah Airport project.
- 6 HEARING OFFICER KRAMER: And that
- 7 airport would be over the state line, just barely
- 8 in Nevada, from this project, right?
- 9 MS. ROCEK: It is. North of the site in
- Nevada.
- 11 HEARING OFFICER KRAMER: Okay. And then
- 12 Rylan.
- 13 MR. JURAN: Yes. Rylan Juran, I am with
- 14 ASRC, also representing Clark County Department of
- 15 Aviation.
- 16 PRESIDING MEMBER BYRON: What was the
- 17 acronym that you said first there, Mr. Juran?
- 18 MR. JURAN: It is ASRC.
- 19 PRESIDING MEMBER BYRON: And what does
- that stand for?
- 21 MR. JURAN: It's the Arctic Slope
- 22 Regional Corporation.
- 23 PRESIDING MEMBER BYRON: Thank you.
- 24 HEARING OFFICER KRAMER: It's a long way
- away, isn't it?

1 MR. JURAN: Yeah. I'm actually based in

- 2 Minneapolis, though.
- 3 HEARING OFFICER KRAMER: Okay. Is
- 4 anyone else on the telephone?
- 5 MR. HECKATHORN: Mike Heckathorn,
- 6 Trident Engineering, Barstow.
- 7 HEARING OFFICER KRAMER: Could you spell
- 8 your last name for us, Mike.
- 9 MR. HECKATHORN: Yes, it's H-E-C-K-A-T-
- 10 H-O-R-N.
- 11 HEARING OFFICER KRAMER: And that was
- 12 Trident?
- MR. HECKATHORN: T-R-I-D-E-N-T
- 14 Engineering.
- 15 HEARING OFFICER KRAMER: Okay, great,
- thank you. Anyone else on the phone?
- 17 MS. ANTHONY: I just joined. This is
- 18 Traecey Anthony with San Bernardino County Solid
- 19 Waste Management Division.
- 20 HEARING OFFICER KRAMER: And Anthony,
- A-N-T-H-O-N-Y?
- MS. ANTHONY: Correct.
- 23 HEARING OFFICER KRAMER: While we are at
- it, Tracy has several spellings.
- 25 MS. ANTHONY: Oh, it's T-R-A-E-C-E-Y.

HEARING OFFICER KRAMER: That wasn't 1 2 even one of the ones I was thinking of. 3 (Laughter) 4 MS. ANTHONY: No. 5 PRESIDING MEMBER BYRON: Welcome. 6 HEARING OFFICER KRAMER: Thank you. Anyone else on the phone? 8 Okay. I don't think we hear a beep if somebody else comes on but we will check again at 9 10 the end. And again for those of you on the 11 telephone, this is not a moderated line. So if

12

13

14

15

16

17

18

19

20

21

22

23

24

25

the end. And again for those of you on the telephone, this is not a moderated line. So if you have got background noise on your phone if you could please mute your microphone in your handset we would appreciate that.

The purpose of today's meeting is just to discuss the schedule, basically. I have copies of the various schedules, the most recent committee schedule that was issued in September, on the table back there for those in the audience who need it, along with a schedule that was proposed by the applicant earlier this month. And then what they call a compromised schedule that they circulated yesterday. So we have all those.

The reason I made copies of those is I think they might be important visual aids as we

discuss the details of the applicant's concerns

2 and proposals to set a schedule that more closely

3 meets their needs.

And so to that end I think I will ask

Mr. Harris to summarize the applicant's concerns

and what they are proposing by way of a schedule.

And then we will let the other parties respond and

comment as they feel appropriate.

MR. HARRIS: Thank you, Mr. Kramer. My name is Jeff Harris. I am counsel for Bright Source on the Ivanpah project.

We have hit you all with a bit of paper lately, which I actually want to try to take some time to summarize and actually simplify a little bit. We wanted to put more detail into those filings so that if you really wanted to gnaw into the details you had the opportunity to do that.

Let me just kind of talk through what we are headed towards. And if people have questions or comments along the way please let me know. I'm going to be a long monologue.

Essentially what we are looking for is a more efficient integration of the CEC and BLM processes. And we think there are significant opportunities to efficiently integrate those

1 processes and do so in a way that serves the

2 public interest and really offers a complete scope

3 of public participation.

We are very cognizant of the fact that there are processes out there that have to be followed. It is in our best interest that all those processes be scrupulously followed. We expect to create a very good administrative record that will withstand any challenge down the road and so we are not interested in streamlining or shortcuts that are going to in the long run cause us all problems. It is very clear to us that everybody who is involved in this is invested in making sure that that public interest is served. So again, we are really looking for ways for

I spend a lot of time here at the Commission and I can tell you that there's a lot more process in the Energy Commission process than there is in the BLM right-of-way process. It's a lot of process. And I think that's a good thing. There's a lot of opportunities for the public to participate.

But those opportunities don't exist in the NEPA process. In a typical NEPA process you

efficiencies more than anything else.

```
1 would have a scoping meeting, one public meeting,
```

- followed by a draft document and a final document.
- 3 That's overgeneralized a little bit but that is
- 4 typically the way NEPA proceeds.
- 5 The Energy Commission process is much
- 6 more intensive. There are a lot more
- 7 opportunities for public participation. There are
- 8 things like workshops on draft documents that are
- 9 not always part of the NEPA process. There are
- 10 opportunities for comments on the draft document,
- which is similar to the NEPA process, obviously.
- But there will be then the filing of testimony,
- 13 which doesn't happen in the NEPA process. There's
- 14 designation of parties, which doesn't happen in
- the NEPA process. A prehearing conference,
- 16 evidentiary hearings and briefings. All these
- things are extra process.
- 18 And I think again I want to reiterate we
- 19 think those are good processes. It is important
- 20 to us in the long run that we hit all those
- 21 milestones moving forward. So we are not asking
- for anything out of the ordinary from the
- 23 Commission. In fact it is in our interest that
- you follow your regular processes.
- 25 But it really does boil down to that.

1 There is a lot more public process in the Energy

- Commission than there is in the NEPA process
- 3 moving forward on a power plant siting.
- 4 PRESIDING MEMBER BYRON: Now most people
- 5 don't like all this additional government process
- but I am going to infer from your comments,
- 7 Mr. Harris, that you do.
- 8 MR. HARRIS: It has been very good to
- 9 me.
- 10 (Laughter)
- 11 MR. HARRIS: But I think at the end of
- 12 the day you get -- and I'll be candid with you,
- 13 Commissioner, your process is grinding. People
- 14 come to me and say, I can only go to three
- 15 meetings over the next year. Which three do I go
- 16 to have the most impact on the process. That's a
- 17 really hard thing. If you don't go early you
- 18 don't get heard. If you go in the middle you are
- 19 not there for the end. And if you are there at
- the end you are too late.
- 21 So it is a good process in the sense
- that I think everything gets fully vetted. You
- 23 have never had a project successfully challenged
- 24 at the Supreme Court because you do build a great
- 25 record. But it does result in a grind, in a

1 march. And what we are looking for are ways to

- efficiently coordinate that grind through a
- 3 rigorous BLM process. And I guess I want to be
- 4 careful not to suggest that the BLM process is not
- 5 rigorous. Ask anybody who has gone through a NEPA
- 6 process, it is. And there's a lot that has to be
- 7 done to get a right-of-way grant.
- 8 But there are requirements in your
- 9 certified regulatory program. And you are not
- 10 typical CEQA. That's an important point and I
- 11 think one that may not always be apparent to folks
- who are used to federal processes being
- 13 coordinated with the state process. The power
- 14 plant siting process is not like a regular
- 15 coordination with a county on an EIR or EIS
- 16 process. There's a lot more process in the
- 17 certified regulatory program moving forward.
- 18 And they are not exact analogies. When
- 19 you have regular CEQA. Can I call it regular
- 20 CEQA? Non-Energy Commission CEQA and NEPA, they
- 21 line up very nicely. You have a draft
- 22 environmental document, a draft EIS and a draft
- 23 EIR, then a Final EIS/EIR. You have a lot more
- 24 iterations along the way. And what we are asking
- you to do basically is look at how those

```
1 iterations line up and look at some flexibility
```

- 2 moving forward.
- 3 HEARING OFFICER KRAMER: Can I stop you
- 4 there for a second?
- 5 MR. HARRIS: Sure.
- 6 HEARING OFFICER KRAMER: I see we ran
- 7 out of copies of the schedules. Did anyone want
- 8 one who didn't get one?
- 9 MR. HARRIS: We have some copies too of
- 10 our filings if that will help.
- 11 HEARING OFFICER KRAMER: Okay. I guess
- 12 not. Go ahead.
- 13 MR. HARRIS: So really -- And I'm sorry
- 14 to be going so deep into the process but I guess
- our whole purpose here is to talk about process.
- 16 What we are looking for are ways to
- 17 proceed in parallel, not sequentially. That, we
- think, will reduce the demands on both the
- 19 governmental entities and allow the Applicant's
- 20 project to move forward.
- 21 We don't want the lagging item to be the
- one that drives the schedule. There is always
- 23 something that is last. It is going to be, you
- know, something related to biology or something
- 25 related to, you know, visual impact or what have

1 you. But we want to make sure that the last item

- in the schedule isn't the one that sets the tone.
- 3 And we are looking for you basically to be able to
- 4 multi-task and let some of those extra Energy
- 5 Commission processes play forward.
- 6 We are obviously very interested in
- 7 this. We have filed twice in two weeks. And I
- 8 guess I would like to let Joshua Bar-Lev now
- 9 introduce himself and explain the urgency from the
- 10 company's perspective so that you will know why we
- 11 have asked you to come here and why we are asking
- 12 you to really take a hard look at some
- efficiencies. So Joshua, if you would, please.
- 14 MR. BAR-LEV: Thank you very much for
- 15 letting me appear here. I'd like to say from my
- 16 point of view I like California. I think
- 17 California's regulation, while it is sometimes
- onerous, is the price you pay for having a very
- 19 progressive state that really thinks very deeply
- 20 and hard. So I am not complaining about the
- 21 process in California. It does take a long time.
- 22 And what we are seeking here is really a
- 23 matter of months, realistically, where we overlap
- 24 some processes, integrate some processes, so that
- 25 we are able as a company to commercially get this

done. So let me just say a couple of things.

First of all, I was here 18 years ago

3 for the last Luz plant, which was the last time

4 that you certified a large commercial solar

6

8

9

10

11

12

13

15

16

17

18

19

20

21

22

23

24

5 project. Those projects are still operating, all

nine of them, in the Mojave. And we were very

proud of them. But that was our last project.

We reformed our company, I think it was

December of '06, so roughly 22 months ago. We

started with, I don't know, six or eight of us,

and we are now up to 20 people in Oakland and I

think 70 people in Israel. We have a blue ribbon

set of investors who really believe in commercial

solar technology, British Petroleum, Google,

Morgan Stanley, Vantage Point. Everyone believes

in this and really wants to make it happen.

We have designed this project, this technology to have minimal environmental impact.

We have chosen a site that is near roads, that is already a relatively degraded site. We have designed a technology to have air cooling so we don't use water. We have done everything that we can think of to make this compatible with the

environmental, the high-quality environmental

25 requirements in this state and we are proud of

```
1 that.
```

24

25

2 It is really important for us to get 3 this project, to be able to break ground on this 4 project by the summer of next year. As you know 5 we have gotten two critical pieces of legislation 6 done in the last, really in the last month. One was a property tax exemption here in California. 8 I think everyone was on hold until that was done. Leno 1451, AB 1451. The Governor signed it two, 9 three weeks ago. And then miracle of miracles we 10 11 got this investment tax credit, the entire solar energy industry got it, through the package that 12 13 was passed by Congress. So there are a lot of 14 companies that are now feeling like they are ready 15 to go. And that is to everyone's benefit. We are the first out of the box. So we 16 17 can understand that everyone is going to try to figure out how to do this right using us as the 18 19 test case. And that is fine, we accept that. 20 But we already have had to make a major 21 commercial adjustment in our contract with PG&E 22 because of transmission, transmission slowdowns. 23 And we are really running up against it if we have

years to construct this project.

a delay in this project. We need a couple of

We need to finance this project. We are not going to get any financing until we know

3 that -- until all of the approvals are provided by

4 both your agencies. And it is difficult enough to

5 get financing in this new economy, the new

6 economic difficulties.

And there's a huge ramp-up to get the workers ready to go. It is going to be a very large work force. So we need lead time on financing, on a ramp-up. And we have got a contract. And we don't want to have to go back for an amendment to that contract.

I guess the other thing I would say is we have spent probably close to \$10 million in outside costs to comply with this process and probably at least that much inside costs, inside of our company. So it is really important for us.

And it doesn't seem to me, speaking as an officer of this company, that we are asking that much. We are asking for some adjustments.

We are asking for a parallel process. We are asking for ultimately a few months of acceleration over what we are hearing from the regulatory agencies so that we can get this done by the summer of 2009.

We would really like to be able to tell 1 2 the other solar companies and the public that this state is committed to making this work. Really, 3 everyone is watching. At least every couple of 5 weeks one of the other companies in our trade 6 association -- We've organized a trade association called the Large Scale Solar Association. Which 8 we have got Ausra and Solel and OptiSolar and everybody. 9

10

11

12

13

14

15

16

17

18

19

20

21

22

And they all say, well how is it going? You guys are first out of the box. How is going to get your project through. And we say, well very thorough, very diligent, and we think so far it will be okay. That we will be able to get finished with this and get our work force out there and get our financing and get this thing finished by 2011. So please keep that in mind.

I guess I will just end by saying, please do your best to get us those relatively short amount of time accelerations so that we can get this done by the summer.

MR. HARRIS: Thank you.

23 PRESIDING MEMBER BYRON: Mr. Bar-Lev,
24 can you say anything more about this contract? I
25 realize you may not want to but we have seen this

1 before in other applications. Is it an onerous

- 2 power purchase agreement that is causing you these
- 3 difficulties or did you underestimate the state
- 4 process? I'm just trying to get a sense of your
- 5 deadline if you'd care to share it.
- 6 MR. BAR-LEV: Well I don't want to get
- 7 into -- It's, of course as you know, Commissioner,
- 8 it is a confidential contract and I wouldn't want
- 9 to get into too much detail. But we started with
- 10 a much earlier deadline, a contract delivery
- 11 deadline in that contract.
- 12 And then we learned that the utility,
- 13 Southern California Edison couldn't, just couldn't
- do it. We thought to do 40 miles of transmission
- lines was just not going to be that difficult.
- 16 But as you probably know, with the ISO
- 17 interconnection process and the queuing and the
- 18 amount of construction, transmission construction
- 19 that is going on, and the need to get a CPCN at
- 20 the Public Utilities Commission, all of it is just
- 21 taking a long, long time. For 40 miles of
- transmission line it is going to end up being
- 23 years.
- 24 So we have had to already go back. This
- 25 was before we submitted it to the Public Utilities

1 Commission. We already had to go back and get

- 2 basically a delivery provision that gave us some
- 3 flexibility. And there are various adjustments to
- 4 the purchase price and all that which I can't
- 5 remember right now for a different delivery time.
- 6 So we do have a delivery provision that can
- 7 accommodate some flexibility.
- 8 But we need two years to construct this
- 9 project and that is probably making it a little
- 10 tight. So the delivery calls -- What we have is a
- 11 2011 delivery date in that contract.
- 12 There is a little -- I am not going to
- tell you that I know exactly when the penalty
- 14 provisions kick in. I wouldn't want to get into
- 15 that kind of detail. But penalty provisions begin
- 16 to kick in with that contract and I wouldn't want
- 17 to incur those. And as it we are going to be very
- 18 tight all the way along. I hope that answers your
- 19 question.
- 20 PRESIDING MEMBER BYRON: It does not but
- 21 that's okay.
- MR. BAR-LEV: Well no --
- 23 PRESIDING MEMBER BYRON: You can't
- 24 really provide a lot of the information.
- MR. BAR-LEV: Yes.

```
1
                   PRESIDING MEMBER BYRON: But what we are
 2
         trying to get a sense here is of the pressures
 3
         that you are under as an applicant. And of course
         you called for this conference. And we are glad
 5
         to hear from you in this regard on the issues that
 6
         you are facing. All I can tell you is that we are
         going to take that into consideration with regard
 8
         to the schedule that we come up with.
                   MR. BAR-LEV: I appreciate that, thank
 9
10
         you.
                   HEARING OFFICER KRAMER: Where is this
11
         transmission line you are talking about?
12
13
                   MR. BAR-LEV: It's the Eldorado --
14
                   MS. TORRE: It's the Eldorado
15
         Substation.
                   PRESIDING MEMBER BYRON: Ms. Torre, you
16
17
         may need to come up just to the table.
         identify yourself so we get you in the transcript
18
19
         correctly.
                   MS. TORRE: I'm Alicia Torre. I'm the
20
21
         Project Manager for the Ivanpah projects. And the
22
         transmission upgrade that Edison has planned, not
23
         merely to serve this project but to serve about
```

1900 megawatts of planned generation in that area,

is from what will be a new proposed substation

24

25

1 near the project called the Ivanpah Substation, 36

- 2 miles to Eldorado in Nevada. Most of that line is
- 3 in Nevada, 33 miles of that line, and is an
- 4 upgrade. And Tom Hurshman is the Project Manager
- for the Edison project so he can probably tell you
- 6 even more.
- 7 MR. HURSHMAN: Yes.
- 8 MS. TORRE: But they have yet to file
- 9 for the start of the process. They have been
- 10 gathering -- They have spent a lot of money
- 11 gathering environmental information and preparing
- 12 essentially the equivalent of the Application for
- 13 Certification.
- 14 MR. HARRIS: And I want to point out too
- 15 that, as Alicia said, that project will serve more
- than just our projects. Essentially Edison
- 17 decided that it would be best to cluster a bunch
- of projects together as opposed to dealing with us
- just, you know, directly on our own project so
- that has resulted in some delay.
- 21 MS. TORRE: Quite simply, our project
- totals about 400 megawatts at three different
- 23 plants that together make up the Ivanpah complex.
- What they are building is 1400 megawatts of
- 25 capacity. This is not about just Ivanpah.

But I think the basic point, you asked 1 2 about the contracts as well. Having part of the urgency for us is yes, there are financial 3 penalties that kick in if we do not hit commercial 5 operation in 2011. But in addition there are 6 extra, other projects coming behind us. There are five PG&E contracts. And there are negative 8 ramifications for delay of the first. Successful, timely completion of the first project is a 9 critical component to the on-line dates and the 10 11 activity for the next. The first project is 100 megawatts. There are another 400 megawatts for 12 13 sure and potentially more than that. 14 So it not only affects the Ivanpah 15 project what you do here today, you know. It affects those other projects coming down the line. 16 17 It affects BrightSource as a company and I think 18 also a message to the industry as a whole as to 19 whether -- what the state's commitments to 20 renewable projects are. 21 PRESIDING MEMBER BYRON: Okay. These

other projects are potential future applicants,
right? I don't believe we --

MR. BAR-LEV: No, the Ivanpah covers
400. Of the 400, 300 of the 400 are for PG&E.

1 And yes, down the road we are going to be applying

- for the rest of the PG&E projects.
- 3 PRESIDING MEMBER BYRON: Okay.
- 4 HEARING OFFICER KRAMER: In that area?
- 5 MR. BAR-LEV: No. Broadwell.
- 6 MS. TORRE: Broadwell is back closer to
- 7 Barstow.
- MR. BAR-LEV: Yes.
- 9 MS. TORRE: It's closer to the Pisgah
- 10 Crater Substation.
- 11 HEARING OFFICER KRAMER: So then this
- line would serve beyond the Ivanpah?
- 13 MR. BAR-LEV: No, no, it's a different
- 14 line.
- 15 HEARING OFFICER KRAMER: Okay.
- MR. BAR-LEV: I think Broadwell is what,
- south, just south of Barstow.
- 18 MR. HARRIS: We're kind of mixing a
- 19 little bit. Our contractual obligation to PG&E
- 20 for 900 megawatts total with the project. They
- 21 are not one and the same. They are for delivery
- of 900 megawatts from various projects.
- 23 HEARING OFFICER KRAMER: But in building
- 24 the line as they are proposing, SCE is assuming
- 25 that there will be more generation in the Ivanpah

area?

- MS. TORRE: Not our projects.
- 3 MR. HARRIS: Not our projects.
- 4 MS. TORRE: There are other, there are
- 5 something like 1900 megawatts in the queue in that
- 6 general vicinity, in the interconnection queue.
- 7 And there may be more, that's an old number.
- 8 That's probably a June number.
- 9 HEARING OFFICER KRAMER: But apparently
- 10 not applied for with us yet.
- 11 PRESIDING MEMBER BYRON: Right, and that
- is what I am trying to get to.
- 13 MR. HARRIS: It could be in Nevada.
- 14 PRESIDING MEMBER BYRON: Turning to
- 15 staff. These projects are not before us at this
- 16 time. These are future potential projects.
- 17 MR. RATLIFF: Some of them are
- 18 photovoltaic projects.
- 19 PRESIDING MEMBER BYRON: So they won't
- 20 be before us.
- MR. BAR-LEV: Yes. Or wind.
- MR. HARRIS: Or wind. So they will
- 23 never come before you.
- 24 PRESIDING MEMBER BYRON: Mr. Hurshman.
- MR. HURSHMAN: I was just going to say,

1 yes, that there are a number of projects that

- won't make it to the CEC queue because they are
- 3 wind projects and photovoltaic projects. And
- 4 right now BLM is not moving forward with the
- 5 actual processing of any of those preliminary
- 6 right-of-way applications that have been filed
- 7 either. So this is still the only project this
- 8 far ahead in our process.
- 9 PRESIDING MEMBER BYRON: And that is all
- 10 we are really focusing on here today.
- 11 Mr. Harris, did you want to continue
- 12 with something?
- 13 MR. HARRIS: I was just going to add the
- 14 PV and wind angle. That's part of the reason you
- haven't heard about them, because they are not
- 16 jurisdictional.
- 17 If I can I'll continue with our kind of
- 18 presentation. You sort of heard now the big
- 19 picture of why we are here from Joshua and you
- 20 have heard some of the background. In our most
- 21 recent filing there is a lot of recounting of the
- 22 history of the development of the MOU. The
- famous, go away Jeff, comment. I had that one
- last time where the agencies told us to go away
- and we came back.

The MOU is I think the underpinning of
this process. I want to be very clear that we are
not suggesting that you abandon that. I also want
to be very clear that we are not suggesting that
you guys go on separate paths. So let me go into
sort of the details of what we propose.

And we put two different schedules in front of you. There's a lot of details in those schedules. But it really does come down to the linkages you make between the two significant environmental documents that --

PRESIDING MEMBER BYRON: And I just want to make sure. Last night I was reviewing an earlier schedule. You now have a response to staff discussion of scheduling alternatives and that is what you are referring to as the compromise schedule?

MR. HARRIS: Correct.

19 PRESIDING MEMBER BYRON: Okay.

MR. HARRIS: The two nomenclatures we have used is the Applicant's Proposed Schedule, which is our 10/1/08 document. That's the first document, October 1st. And then our most recent filing is what we call the Compromise Schedule.

We wanted to give them names so we could

1 distinguish between them, frankly. So the most

- 2 recent one is the Compromise Schedule.
- 3 PRESIDING MEMBER BYRON: And when did
- 4 staff, when did staff receive this?
- 5 MR. HARRIS: They received it yesterday.
- 6 PRESIDING MEMBER BYRON: Okay. I'm sure
- 7 they have had plenty of time to review it.
- 8 (Laughter)
- 9 MR. HARRIS: We spent a lot of time
- 10 trying to prevent an internal filibuster to get it
- 11 to them as quickly as possible. We apologize for
- not getting it to them sooner but Monday was a
- 13 holiday, as you all know.
- 14 We did have meetings on -- actually we
- 15 e-mailed Saturday, Sunday and Monday to try to get
- it out as early as possible on Tuesday. And Mr.
- 17 Carrier here was putting together graphics at the
- 18 last minute that were both instructive and
- 19 correct. Anyway, I do apologize. The final we
- 20 made, the last one we made yesterday was not
- 21 required but it really was an opportunity for us
- 22 to try to look for ways to move the project
- forward.
- 24 There are really just two, significant
- 25 federal deadlines to keep in mind. The most

1 important is that there is a 90 day period that is

- 2 required between Draft EIS and Final EIS. Now
- 3 there are two BLM actions here. There's a right-
- 4 of-way grant and there's also the land use
- 5 amendment. They call it RMP, Resource Management
- 6 Plan Amendment. That plan amendment requires a
- 7 longer time period. That's the 90 day period
- 8 between Draft and Final EIS. And that really --
- 9 Paul Kramer?
- 10 HEARING OFFICER KRAMER: Yes? Hello.
- 11 MS. GULESSERIAN: Sorry. My line got
- 12 disconnected, I'm back on. Sorry for the
- interruption.
- 14 HEARING OFFICER KRAMER: Okay.
- MR. HARRIS: So that 90 day period is
- 16 what we are trying to figure out how to most
- 17 effectively utilize.
- 18 The other issue on the federal side is
- 19 the requirement that their Notices of
- 20 Availability, NOAs, a lot of jargon here. Under
- 21 federal law the BLM is required to publish those
- 22 NOAs for a draft environmental document and for a
- final environmental document.
- One of the questions has been how long
- 25 will it take BLM to go through that internal

1 process of reviewing the draft document that is

2 put together and getting sign-off to be able to

3 then go to the Federal Register and get it

4 published, which doesn't happen the day you go to

5 the Federal Register.

Those have been kind of the scheduling issues we have been working around. The lead time for the NOAs and also this 90 day period. So our proposals are really built around those. And what I would like to do is go through them in the order we presented them to you so I'll start with our October 1 filing, the Applicant's Proposed Schedule.

In essence what we asked to do in that document was to allow the Energy Commission process to move forward while BLM through their own internal NOA process. Now we are hopeful that the NOA process would be very quick but we can't control that process. We have been told it may take up to eight to ten weeks depending on the circumstance. And with change in administration certain at the end of the year there's a whole lot of variables that go into that process.

24 So what we suggested in that schedule,

25 the first schedule, the Applicant's Proposed

1	Schedule	of	October	1st,	was	essentially	y to	allow

- 2 the Energy Commission to publish their Preliminary
- 3 Staff Assessment and start the workshop process so
- 4 we can get that additional Energy Commission
- 5 public process going. And then allow the BLM
- 6 whenever they can catch up with their NOA process
- 7 to get their NOA out and published in the Federal
- 8 Register and start the clock that way.
- 9 It really is, more than anything else,
- 10 an effort to take advantage of the down time, if
- 11 you will, that is required for the NOA
- 12 publication. So that was our suggestion. The
- 13 overall objective is to get this process really
- 14 started in December. And by this process I mean
- the Energy Commission workshop process.
- I almost want to go over to the white
- 17 board if I can. Can I do that, Paul, real quick?
- 18 HEARING OFFICER KRAMER: Sure.
- 19 MR. HARRIS: And again, I am trying to
- 20 simplify what we are talking about.
- 21 HEARING OFFICER KRAMER: Let me turn it
- on because we can actually print it out later.
- 23 MR. HARRIS: And I have a third-grader's
- 24 handwriting, okay.
- 25 PRESIDING MEMBER BYRON: Mr. Harris,

1 hang on one moment. I want to make sure we can

- 2 record all this. We'll let you know if you are
- 3 not speaking loudly enough, okay.
- 4 MR. HARRIS: Rarely a problem. If I
- 5 stand here can they hear me better?
- 6 Basically what we have is trying to
- 7 figure out a linkage between the Energy Commission
- 8 processes on the left side and the BLM processes
- 9 on the right side. Under the MOU this is the
- 10 linkage that you envision. You envision a joint
- 11 Preliminary Staff Assessment, a Draft EIS. Final
- 12 Staff Assessment, Final EIS.
- 13 PRESIDING MEMBER BYRON: And those are
- 14 equivalent documents?
- MR. HARRIS: Those are equivalent
- documents. In our schedule proposed on the 10th
- 17 we basically have just said, let's separate out
- 18 that NOA process here. And when the document is
- 19 ready -- Basically allow the Energy Commission to
- 20 go through their workshop process. Allow this NOA
- 21 process to sort of catch up, if you will. And
- 22 whenever they get published that will start their
- 90 day period. But it is basically looking to
- 24 take advantage of the down time, if you will, for
- 25 the NOA publication.

1	These two documents are linked. That in
2	really short form is what we are proposing in our
3	10/1 schedule. Is to allow the Energy Commission
4	process to move forward, you know, with your
5	workshops, the PSA workshops, while the BLM's NOA
6	process works forward.

The rest of the dates in the schedule are pretty self-explanatory. We've got the crucial 90 days between draft and the environmental document that is reflected in the schedule we put forth. We think those dates in the proposed schedule of 10/1 are aggressive but not unduly so. We are asking you to put some resources into moving this thing forward.

But we are also asking you to, again, officially integrate the processes. So I think in essence what we are asking you to do is to de-link or decouple these processes moving forward. We believe that NEPA is sufficiently flexible to allow BLM, when they publish their Notice to publish a cover letter and then also attach to that the same basic environmental document and declare that to be their Draft Environmental Impact Statement.

So in a nutshell that's really what we

1 are looking for. And that all is with the

- objective of getting this to December workshops,
- 3 which allows us to get to a summer 2009 Decision.
- 4 A variation on this theme that we asked
- 5 you all to consider yesterday, and again, most of
- 6 you haven't had time to look at the document, is
- 7 fairly simple. All we are asking to do is
- 8 essentially change this linkage. And we are
- 9 moving the BLM linkage towards the end of the
- 10 process.
- 11 Where in this scenario we have got BLM
- 12 linking with the preliminary staff document, under
- 13 our compromise schedule basically what we have
- 14 done is move the linkage back in time. So this
- 15 document, the Final Staff Assessment, serves as a
- 16 Draft Environmental Impact Statement. And this
- 17 document, the PMPD, forms the basis for the Final
- 18 Environmental Impact Statement.
- 19 Again with respect to the 90 day periods
- 20 in here. We essentially have put the BLM issues
- 21 back. We think that there's good arguments both
- 22 ways on those things. This is the linkage that is
- 23 envisioned by the MOU. It is typically the
- 24 linkage the Commission has argued for when people
- 25 have challenged your process.

The problem here is with a certified
regulatory program there is not one particular
document that looks exactly like an EIR, okay. W
have got staff documents that are produced there
but not a Commission document. And this is a
constant problem with integrating your certified
regulatory program with the regular CEQA aspects
of things.

We have had this problem in the past about what document is the appropriate document. For example, in a power plant siting case where there is a land use entitlement. Somebody wants to do a general plan amendment so they can be consistent as opposed to doing an override.

The question is then, which environmental document does the local government use to do their general plan amendment? And we have had folks argue PSA/FSA and FSA/PMPD. We have had people argue Final Draft. So this is not unique to this BLM situation. It really is a creature of the Energy Commission's certified regulatory program more than anything else.

The advantage of slipping, if you will, the linkage back in time, and I think there are several. Number one, this will be a higher

1 quality document in a lot of respects because we

- will have had a draft document out, we will have
- 3 had workshops. You will have our comments, you
- 4 will have comments from other people moving
- 5 forward. So in a lot of ways this looks more like
- 6 a detailed Environmental Impact Statement than the
- 7 preliminary document will, obviously.
- 8 That really, in a nutshell, is the way
- 9 we have envisioned this. Now this particular
- 10 linkage has been used by the Commission in the
- 11 past in WAPA, for the Sutter Project and also for
- 12 the --
- MS. TORRE: East Altamont.
- 14 MR. HARRIS: East Altamont Project. It
- is not unprecedented for the Commission to make
- this sort of linkage. One of the advantages,
- 17 quite frankly, to this is it moves the BLM process
- 18 probably out to January when you guys are going to
- 19 have a better idea of what the world looks like
- 20 moving forward. And it also does allow you to
- 21 participate in the workshops to put your concerns
- on the table.
- That really in a nutshell is what we
- 24 have asked you all to consider. And we have done
- 25 that really all with the same goal in mind, and

```
1 that is the summer of 2009. That is the
```

- objective. We think it is reasonable. That gets
- 3 us a decision in about 18 months.
- 4 MS. TORRE: Twenty-one months from data
- 5 adequacy.
- 6 MR. HARRIS: Twenty-months, I'm sorry.
- 7 Twenty-one months, I am corrected, by the project
- 8 manager who is responsible for the budget and my
- 9 invoices, so it is 21 months. Which is still
- 10 considerable time but, you know, we are first. We
- 11 knew we were going to be first. We accepted that
- as both a benefit and a burden. That is why we
- would like you to think about this.
- I guess one other thing I would mention,
- which is also in our pleadings, that the MOU
- itself is sufficiently flexible to allow you to do
- 17 either one of these schedules. It says right in
- 18 there that there is no need to amend the MOU.
- 19 That the flow chart, and this is quoted in our
- 20 pleadings if you want to see the actual quotations
- 21 from the BLM, from the MOU. We are not going to
- 22 have to do an amendment to the MOU to move forward
- this way.
- Now you may all decide that you'd prefer
- 25 to keep this route because it more traditional

```
1 with what you have done in the past. You may
```

- 2 decide to go this route and say it only applies to
- 3 this case because we have kind of ended up here
- 4 where we have. We are not asking you to establish
- 5 a hard and fast precedent. We don't think there
- is a need to amend the MOU, necessarily, moving
- 7 forward.
- 8 MS. McMAHON: I'm Loreen McMahon. I am
- 9 the Associate --
- 10 PRESIDING MEMBER BYRON: You may need to
- 11 step up to the table.
- 12 HEARING OFFICER KRAMER: Come up to the
- microphone.
- 14 PRESIDING MEMBER BYRON: Just so we
- 15 capture it, Ms. McMahon.
- 16 MS. McMAHON: I am Loreen McMahon. I am
- 17 the Associate Public Adviser for the Energy
- 18 Commission. Thank you. And before you sat down I
- 19 had a question.
- MR. HARRIS: Okay.
- 21 MS. McMAHON: I was wondering if you
- 22 could address how you perceive the changes to the
- 23 public. How you would encapture the benefits to
- the public. What you have thought about in your
- 25 different scenarios.

1 MR. HARRIS: I think one of the things

2 that I like about this is that under either one of

3 these scenarios all the regular Energy Commission

4 processes play out. You will still have a, you

5 will still have a Preliminary Staff Assessment and

you will still have workshops on that Preliminary

7 Staff Assessment. You will still have a Final

Staff Assessment. You will still have comments on

that. So I don't think we lose any of the typical

10 steps.

6

8

9

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MS. McMAHON: What I am more thinking of. And let me back up a step so you can kind of understand my thought process. I have previously worked for DOE and I was the lead on the Sutter project, I was the federal lead. So I know the thought processes in the pairing because we were the first ones to try to pair at all.

However, I am wondering if -- One of the things that we thought seriously about when we were doing the pairing was the federal need, and also the CEQA need, to include the public and to not confuse them with the processes. To make it the most seamless for them in terms of how many hearings they had, how many documents they had to review. So I am wondering if there are, if this

1 is causing more confusion for them or less

2 confusion?

It is just a different pairing but it is giving them an extra document. Because you are giving them -- I'm seeing that the PSA comes out and then a pairing and then a pairing, so it's a third step. So I'm wondering if, you know, how they would perceive that. Obviously no one has had a chance to think about that, I am throwing it out there. And if that is going to require more work on getting them through that understanding. If we need more hearings. How that fits.

MR. HARRIS: I'm glad you are with the Public Adviser's Office because if there is any confusion created it is going to be people not understanding your process, I think, is really what it comes down to.

If you, if you look at just the federal side of things, we are going to proceed exactly -If you assume this is a PV project, all right, so it is non-Energy Commission jurisdictional, how would you proceed? You have a scoping meeting, you have a Draft EIS and you have a Final EIS and you have a Decision. All those same steps are going to occur under this joint, under either one

of these scenarios. So from that perspective the

- 2 federal process is exactly the same.
- 3 And what we propose on the Energy
- 4 Commission side again is to follow all those same
- 5 steps. It is going to be interesting to see, you
- 6 know, people who are used to dealing with the
- 7 Desert and BLM and the federal process are going
- 8 to come to you and say, what is this Energy
- 9 Commission process, how does it work? What does
- it mean to be an intervenor? What is a prehearing
- 11 conference? I can really cross-examine somebody?
- 12 All that fun stuff that happens in your process.
- 13 But all of the same milestones are met.
- 14 And I think we have married up the processes so
- there is no, there is absolutely no shortcuts
- here. And again, that is not to our advantage
- 17 because we figure on having to defend this thing,
- 18 at least in administrative litigation if not
- 19 regular litigation.
- 20 We have thought about it and I think the
- 21 complexities are on the Energy Commission side.
- 22 It is just going to require diligence from all of
- us to keep people informed and explain what an
- intervenor is and what are hearings, those kind of
- things.

1 MS. TORRE: If I could add a thought.

- 2 Because they are two different processes it is
- 3 confusing. It requires more of your office.
- 4 Whichever way we go it has to be explained. What
- 5 your comment was is that on the compromised
- 6 schedule there is one more document.
- 7 MS. McMAHON: Um-hmm.
- 8 MS. TORRE: And I would say that an
- 9 offset, you know, for that, that is something to
- 10 value, is that given the timing, it is coming out
- 11 after the mitigation conditions in the PMPD have
- 12 been discussed and vetted. And therefore that can
- 13 be incorporated in the final EIS and that is an
- 14 advantage. Because one of the things you have
- 15 with the Final Staff Assessment is you don't yet
- 16 have the decision makers' findings of fact, the
- 17 conclusions of law that drive the mitigations.
- 18 So it is a potential offset in terms of
- 19 when you are thinking about how do you make that
- 20 clear to the public. One of the good things about
- 21 the Final EIS coming out at a point where it can
- 22 integrate that is that it is less confusing. When
- 23 you have the Final EIS paired with the Final Staff
- 24 Assessment many of those things are still subject
- 25 to change. And I guess you can pick them up. I

1 mean, Tom will say you can pick them up in the

- Record of Decision. But it means that the public
- 3 has a chance to see it in the Final EIS.
- 4 MR. HARRIS: I think there will actually
- 5 be --
- 6 MS. TORRE: So it is maybe an offset is
- 7 just to say, it is going to require explanation
- 8 either way you go.
- 9 MS. McMAHON: Right.
- 10 MS. TORRE: And requires outreach to do
- 11 that. And there is this potential advantage to
- 12 offset the extra.
- 13 MR. HARRIS: I think there is another
- 14 great advantage which is that the BLM NOA, if BLM
- 15 chooses to do that, they can explain your process
- and even put your phone number in there to let
- 17 people know about the Energy Commission process.
- 18 So in addition to people who are going to pick up
- 19 the Energy Commission process as they would
- 20 normally, there is going to be an opportunity
- 21 potentially in the BLM process to point back to
- your process to get people involved.
- But again, I don't see it as an extra
- 24 document. If I am just looking at this through a
- 25 BLM-only filter what I am going to see is that

1 Draft EIS with an NOA and a Final EIS with an NOA.

- Which is what I would see on a solar project in
- 3 the desert.
- 4 HEARING OFFICER KRAMER: One thought
- 5 occurs to me. If ultimately the project that is
- 6 approved, if it is, the conditions in both the BLM
- 7 permits and the Energy Commission's permit have to
- 8 be consistent. And I wonder if up to the point of
- 9 preparing the PMPD under the compromise scenario,
- 10 BLM will not have received and processed all of
- 11 the public comments it is receiving in its
- 12 process. And I wonder if that will handicap their
- ability to be able to come to a final conclusion
- 14 about the conditions they want to see, so they can
- 15 communicate them to the committee so that we are
- aware of them. And if we agree, include them in
- 17 our decision.
- 18 MR. HARRIS: Actually one of the
- 19 requests that we are going to make of you today is
- 20 to ask for a commitment that your staff be
- 21 available to help BLM respond to comments. One of
- the concerns that I think you'll probably hear
- from BLM, and I won't purport to speak for them,
- is their ability to --
- 25 One of the things that is different

1 about the EIS process is that it does require a

- 2 response to comments. By the time we get to this
- 3 stage your staff will have prepared their
- 4 document. They will be intimately familiar with
- 5 it. If we are over here in this scenario, they
- 6 will actually be done. They will have testified.
- 7 Mr. Ratliff's work won't be done because he will
- 8 be writing briefings.
- 9 But the response to comments over here
- is another area where we are going to need some
- 11 help. And that is probably the long lead time
- 12 thing. The only things we have heard BLM say is
- they don't have a staff to do this and you all
- 14 have volunteered under the MOU to take the pen and
- to write, you know, the environmental document,
- 16 the base environmental document.
- 17 And one of the things that we think is
- important for you to help BLM do, since they don't
- 19 have a staff with a pen, is to help them pick up
- 20 the pen with a response to comments. Now
- 21 obviously BLM has an internal process. They have
- 22 got solicitors involved and they are going to have
- their own staff involved. But to the extent that
- 24 you can provide them with additional support in
- that regard, I believe that is an important thing.

```
1 We have also offered to help with contractors to
```

- help with those response to comments as well.
- 3 HEARING OFFICER KRAMER: Okay, well let
- 4 me put that --
- 5 MR. HARRIS: I don't know if I answered
- 6 your question.
- 7 PRESIDING MEMBER BYRON: I'm not sure.
- 8 HEARING OFFICER KRAMER: Let me put that
- 9 question on the table for the moment and we'll get
- 10 back to it.
- 11 PRESIDING MEMBER BYRON: Okay, good.
- 12 MR. HARRIS: Did I answer your question,
- 13 Paul? I'm not sure I did.
- 14 HEARING OFFICER KRAMER: No. Let me
- illustrate it with hard dates. The compromised
- schedule has the 90 day comment period ending on
- 17 April 15. We know from experience that comments
- 18 tend to come in closer to the 90th day than the
- 19 first day. There is no bell curve there. And it
- 20 also has the PMPD being issued on that same day.
- 21 So it seems to me it creates the risk of
- 22 a disconnect on some condition. It might be minor
- 23 enough that it doesn't require recirculation of
- 24 the PMPD but it could very easily require some
- 25 additional time to revise either BLM's position or

1 the PMPD. Which could introduce delay that you

- 2 are not terribly interested in.
- 3 MR. HARRIS: I think it won't cause a
- delay, Paul, and let me explain why. I added on
- 5 the 10/1 schedule up there, underneath there, CEC
- 6 Decision and the Record of Decision by the BLM.
- 7 The Record of Decision -- and again, BLM should
- 8 speak to this. But my understanding is that the
- 9 important thing at the end of the day is that that
- 10 Record of Decision incorporates all mitigation and
- 11 all discussion of environmental issues. So I
- 12 think even after the FEIS there's ability to pick
- 13 up those potential differences, disconnects if you
- 14 will, in the ROD. But, you know, Tom, if you want
- 15 to speak to that, you know.
- 16 PRESIDING MEMBER BYRON: It's tough
- 17 enough that we have acronyms galore.
- MR. HARRIS: Yes.
- 19 PRESIDING MEMBER BYRON: Now you can't
- turn the acronyms into words, okay.
- MR. HARRIS: Okay.
- 22 PRESIDING MEMBER BYRON: A ROD is an R-
- O-D, a Record of Decision.
- 24 MR. HARRIS: R-O-D, Record of Decision,
- sorry.

Τ		PRESIDING MEMBER BY	YRON: All right. I	
2	think,	I'd defer to Mr. Krame	er but I think I'd	
3	prefer	to give the applicant	full opportunity to)

- 4 lay out the case for the schedule they are
- 5 proposing.
- 6 HEARING OFFICER KRAMER: Okay.
- 7 PRESIDING MEMBER BYRON: And then we'll
- 8 get into the applicant and BLM and the
- 9 difficulties that may be involved in this.
- 10 HEARING OFFICER KRAMER: Okay. Did you
- 11 have more?
- 12 MR. HARRIS: God, I hope not. I think I
- 13 said more than I expected to. Really, again, I
- 14 tried to boil it down to as simple as possible, to
- 15 these simple linkages. The schedules that we have
- 16 provided have a lot more detail about Energy
- 17 Commission dates in there. But again, the crucial
- issue of the 90 days in-between.
- 19 I am certainly interested in hearing
- 20 from staff and from Mr. Ratliff about these
- 21 potential linkages. I know there are benefits and
- 22 burdens of the compromise schedule that he may
- 23 want to discuss. But that's essentially what we
- 24 are suggesting here is efficiencies.
- 25 PRESIDING MEMBER BYRON: Okay. And just

```
1 so I'm grasping all of this. You are proposing
```

- what you are calling the 10/14 schedule now.
- 3 Really what you have shown is a mapping, if you
- 4 will, between the 10/1 and the 10/14. But you are
- 5 not proposing two alternative schedules here are
- 6 you?
- 7 MR. HARRIS: I am trying to offer you
- 8 two paths to the summer of 2009. That's simpler.
- 9 PRESIDING MEMBER BYRON: But one you
- think better of than the other, correct?
- 11 MR. HARRIS: Well, I don't know,
- 12 actually.
- 13 PRESIDING MEMBER BYRON: Otherwise why
- 14 would you have given us the second path?
- 15 MR. HARRIS: I gave you the second path
- 16 because of the concern that the first path was
- 17 meeting resistance. That the joint document
- 18 couldn't be put out in December. That we couldn't
- do workshops. Frankly, the simplest answer for
- 20 making, linking the FSA and the Draft EIS as I
- 21 have done in the 10/14 schedule. The simplest
- answer for that is that it does allow the process
- 23 to move forward. And I think it does result in a
- 24 better quality document. The FSA is always better
- 25 than the PSA. Always. Just by the nature of the

beast, right. So I offer you 10/14 in a hope to

- try to get some glimmer of compromise. And that's
- 3 why we gave it that name.
- 4 HEARING OFFICER KRAMER: Alicia.
- 5 MS. TORRE: You encouraged us to meet.
- 6 And the CEC staff and BLM did meet about a week
- 7 ago. And it was from listening to certain issues
- 8 there, particularly ones raised by BLM with regard
- 9 to joint publication, that led us to concoct the
- 10 compromise schedule.
- 11 PRESIDING MEMBER BYRON: Okay.
- 12 MS. TORRE: So I don't know whether it
- is preferable or not from the viewpoint of BLM.
- 14 PRESIDING MEMBER BYRON: We are going to
- 15 find out.
- MS. TORRE: We are going to find out.
- 17 But it was intended to address some of the issues
- 18 that were raised in that, in that session. So
- 19 that's where the genesis came from.
- 20 HEARING OFFICER KRAMER: But it is fair
- 21 to say both concepts are acceptable to the
- 22 applicant.
- MR. HARRIS: Yes they are.
- MS. TORRE: Yes.
- 25 MR. HARRIS: We would be happy with

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1 either path. But we would like to pick the one

that the staffs of the agencies are the most happy

3 with.

PRESIDING MEMBER BYRON: And how much do
you see in terms of time that this would save off
the Committee's proposed schedule?

MR. HARRIS: They both arrive at a decision in the summer of 2009. And our mapping out, if you will, of the current order, the existing order, the one we are subject to now, gives us a decision in I think December of 2009. Which ultimately -- More than two years after we started this process. Which ultimately means that we can't begin construction in 2009. We will be into 2010. As Mr. Bar-Lev said, we need two years

MS. TORRE: You miss the end of year investment tax credit that is very useful to get shortly as you go into operation. And you miss, you pay penalties under the contract, which has a certain water flow effect on to project number two and project number three. So it is a significant issue to us.

to construct and we have got a 2011 on-line date.

24 PRESIDING MEMBER BYRON: Understood.

25 MS. TORRE: None of the schedules that

```
1 you have published to date show final decisions.
```

- 2 Everything out there says, to be determined.
- 3 PRESIDING MEMBER BYRON: Correct.
- 4 MS. TORRE: So in making that statement
- 5 basically we are going to the Energy Commission's
- 6 ordinary time line as you publish it on the web as
- 7 an advice to developers and looking at that. And,
- 8 you know, what that has is on the order of five
- 9 months from evidentiary -- for you to get your
- 10 final decision within four-and-a-half, five months
- of the evidentiary -- not evidentiary hearings,
- 12 the prehearing conference. You know, Jeff, that's
- a pretty common time period. So if you are
- 14 showing a prehearing conference in early June, you
- know, you are after Thanksgiving.
- 16 PRESIDING MEMBER BYRON: All right. But
- 17 what I am trying to get at though is what do you
- think the savings is in the schedule?
- MS. TORRE: About five months.
- 20 PRESIDING MEMBER BYRON: About five
- 21 months.
- 22 MR. HARRIS: We conservatively estimate
- 23 the path we are on, the existing order gives us a
- 24 decision in mid-November. Which would mean no
- 25 mobilization in 2009, basically.

1 MS. TORRE: We have to finance this

- 2 project.
- 3 MR. HARRIS: And there are potential
- 4 appeals and other things that can happen. But a
- 5 summer of 2009 decision gives us the opportunity
- 6 to mobilize and so some significant work. And if
- 7 we catch a break on the weather, you know, who
- 8 knows how far we can get before the winter season
- 9 comes in.
- We also have issues, and I don't want to
- 11 spend a lot of time on this. You know, we've got
- tortoise fences we have to build. BLM is going to
- 13 want to allow salvage of some plants as well from
- 14 the public to come on-site and take away some of
- 15 the plants before we start work. There's a whole
- lot of things that have to happen sort of at the
- 17 front end that can proceed actually even during
- 18 the appeal period.
- 19 But we are not here -- I want to be
- 20 really clear about this. We are not here pushing
- 21 this hard for three, essentially as Joshua
- 22 characterized it, three to six months, just
- 23 because we think three to six months is better.
- 24 We think it actually does allow us to start work,
- 25 significant work in 2009 and potentially avoid

- 1 missing the 2011 period.
- 2 PRESIDING MEMBER BYRON: Okay
- 3 HEARING OFFICER KRAMER: Staff, do you
- 4 want to respond?
- 5 MR. RATLIFF: Dick Ratliff, counsel for
- 6 staff. We are sympathetic to the concern about
- 7 the schedule, we are concerned about it too. This
- 8 is an important project and we would like to see
- 9 it processed timely. We bothered to negotiate the
- 10 agreement, the MOU with BLM, for the very reason
- 11 that we thought it would expedite the case. We
- 12 tried to make those two processes as congruent as
- 13 possible through the schedule that we proposed.
- 14 But I have to emphasize that if we do
- joint documents, those joint documents have to
- work for both agencies. We could issue a PSA, as
- 17 has been requested. But if the PSA does not
- 18 satisfy the federal Draft Environmental Impact
- 19 Statement requirements it is not going to save any
- 20 time. And if we have BLM finding that our process
- 21 does not work for them and they decide to issue
- 22 their own Draft Environmental Impact Statement
- 23 then everyone is going to be a loser on this. It
- is going to be a substantial setback to the
- 25 schedule. So we have to be very, I think,

```
1 cognizant of the requirements for Draft
```

- Environmental Impact Statements, for BLM's needs,
- 3 and make sure that this gets addressed in a manner
- 4 that will be legally sufficient for both of us.
- 5 We had the original proposal from the
- 6 applicant, which is a creative proposal. And we
- 7 discussed it with BLM and BLM said it simply did
- 8 not work for them. I think they are concerned
- 9 whether it would work to legally have what is
- 10 essentially the Draft Environmental Impact
- 11 Statement being a workshop before it is even a
- 12 final document. So the BLM has reservations about
- 13 that approach that they can speak to themselves.
- I won't purport to speak for them.
- 15 We have another, I think, very creative
- 16 proposal by the applicant that came yesterday.
- 17 And I don't know quite what to say about it
- 18 because I haven't had an opportunity to speak
- 19 either to BLM or the siting management about it.
- 20 We, I think, need perhaps a little more time to
- 21 look at it and see if it can work for us.
- I don't want to reject it out of hand
- 23 because, like I say, I think we need to talk with
- 24 BLM about it. Or maybe Mr. Hurshman can address
- 25 it today. But it is an important thing that the

1 two agencies hold it up to the light to see if it

- works and then try to reach some kind of
- 3 considered solution to this issue.
- 4 There is another aspect of this that I
- 5 hesitate to mention but it is, I think it is
- 6 important for the Committee to understand because
- 7 we are talking about this a little bit in a vacuum
- 8 with the scheduling. We are talking about only in
- 9 terms of process. But this is a project that is
- 10 not an easy project. It is a somewhat complicated
- 11 project.
- 12 I could begin by saying that typically
- 13 our process under the best of circumstances
- 14 terminates in a license in less than or
- 15 approximately 12 months. To the extent that we
- 16 take longer it is usually because of the
- 17 involvement of federal agencies, and in particular
- 18 the US Fish and Wildlife Service when there is a
- 19 biological opinion that is required for our
- 20 agencies. That usually makes the process longer.
- 21 And this is a situation in this case
- where there are endangered species on the site.
- 23 It is a six square mile site. There are other
- 24 biological issues on the site. The BLM is going
- 25 to be filing a biological assessment with the US

1 Fish and Wildlife Service to try to get a

- 2 biological opinion in that regards.
- 3 We can put out a PSA or a Draft
- 4 Environmental Impact statement in the near-term
- 5 that didn't address those issues. But I am not
- 6 sure that you would want us to do that and I am
- 7 not sure that that would be a sufficient DEIS for
- 8 BLM's purposes. So I am concerned that we try to
- 9 make sure that whatever we do with the PSA that
- 10 the Draft Environmental Impact Statement takes
- into consideration biological impacts and US Fish
- 12 and Wildlife's biological -- at least the
- 13 biological assessment that will be presented to
- 14 the Fish and Wildlife Service in that document.
- 15 Because I think a document that was silent on
- 16 perhaps the most significant environmental issue
- 17 would be a questionable document to have as a
- 18 Draft Environmental Impact Statement for federal
- 19 purposes.
- 20 All I am saying is that this is a
- 21 complicated situation for both of the agencies.
- We are struggling with it a bit. We would like to
- 23 make -- We don't want to have the NOA just waste
- 24 the time for both agencies. We would like to find
- a way to prevent that. But we don't want to be

```
1 quick to agree to a schedule that we think is not
```

- going to satisfy the role that we have to play and
- 3 the role that BLM has to play. And I would really
- 4 like to turn it over to my confederates here. And
- 5 Mr. Hurshman in particular could address that
- further if they want to.
- 7 PRESIDING MEMBER BYRON: Gentlemen, I
- 8 want to stay fully engaged on this but I
- 9 apologize. I need to ask if we can just suspend
- 10 for about one minute because I just need to take
- 11 care of something. And I will just step out for a
- 12 moment and be back. And I apologize to everyone
- but I think that's the best thing I can do.
- 14 HEARING OFFICER KRAMER: Well let me
- ask. Would there be any value for Mr. Ratliff,
- 16 you and BLM caucusing for 15 minutes privately and
- 17 then coming back?
- 18 MR. RATLIFF: Yes, I think it would be,
- 19 actually.
- 20 PRESIDING MEMBER BYRON: It would,
- 21 because you just saw this.
- 22 MR. RATLIFF: But again, I don't know if
- 23 15 minutes is enough time for us to really --
- 24 PRESIDING MEMBER BYRON: Let's just
- 25 suspend for a minute. I would like to continue

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

because there's a lot of questions. I apologize.

- 2 Just give me one minute.
- 3 HEARING OFFICER KRAMER: Okay, we will
- 4 go off the record for a moment.
- 5 (Whereupon, a recess was taken
- off the record.)
- 7 PRESIDING MEMBER BYRON: Let's go ahead
- 8 and get started again. Mr. Kramer, I got what I
- 9 needed in terms of a minute or two of a break and
- 10 maybe you got what you needed.
- 11 HEARING OFFICER KRAMER: Yes. And staff
- 12 and BLM are back with us. Mr. Ratliff, do you
- want to continue your response.
- 14 MR. RATLIFF: Well, I wonder if it is
- not best at this point to let the BLM
- 16 representatives address this issue from their
- 17 perspective.
- 18 HEARING OFFICER KRAMER: Okay.
- 19 Mr. Hurshman.
- 20 PRESIDING MEMBER BYRON: Mr. Hurshman,
- 21 we are glad you are here today. Thank you for
- coming.
- 23 MR. HURSHMAN: Thank you. I appreciate
- 24 being here. I would like to first emphasize, you
- 25 know, that staff at BLM and CEC, we have really

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1 maintained a close working relationship over the

- 2 last year or so on this project and we communicate
- 3 early and often, I guess. We hold weekly
- 4 conference calls, we have held joint workshops and
- 5 meetings and we really have a good working
- 6 relationship.
- 7 You know, prior to the Committee's
- 8 Scheduling Order that you guys issued on September
- 9 26, at the staff level we sat down together and
- 10 outlined what we feel is perhaps a best case and
- 11 the most reasonable joint approach to putting out
- 12 documents.
- 13 And in that process, from my view,
- looking at the EIS side of things, with our
- 15 mandatory 90 day public comment period and the
- length of time it does take for our agency to be
- able to, to be able to put a Notice of
- 18 Availability into the Federal Register, which is
- 19 the date that actually starts that 90 day comment
- 20 period. You know, the Committee's Scheduling
- 21 Order showed about a four month time frame in
- 22 there between that draft and Final EIS. And from
- 23 my experience, and every EIS I've written, seven
- 24 months is almost going to be a given in that
- 25 process there.

1 PRESIDING MEMBE	R BYRON: Meaning it
-------------------	---------------------

- 2 normally takes seven months.
- 3 MR. HURSHMAN: It normally takes
- 4 approximately seven months. And that pretty much
- 5 is assuming that we would not receive a huge
- 6 volume of comments that have to be responded to.
- But to be able to prepare responses to all those
- 8 comments, organize those and then go back through
- 9 another notice process. To be able to publish
- 10 that Final EIS there is approximately a seven
- 11 month period of time.
- 12 HEARING OFFICER KRAMER: Now is that
- seven months from drafting and starting the
- 14 approval of the NOA?
- 15 MR. HURSHMAN: That's pretty much from
- the, from the NOA which releases that draft
- document, to the NOA that releases the final
- 18 document.
- 19 HEARING OFFICER KRAMER: So it's the
- 20 publication of the NOA.
- MR. HURSHMAN: Yes.
- 22 HEARING OFFICER KRAMER: So there is an
- 23 additional delay in getting ready to publish,
- 24 right?
- MR. HURSHMAN: I think I tried to build

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
1 that delay into that seven months.
```

- HEARING OFFICER KRAMER: Okay.
- 3 MR. HURSHMAN: That seven months
- 4 includes that Notice of Availability review
- 5 process.
- 6 HEARING OFFICER KRAMER: For both ends?
- 7 MR. HURSHMAN: For both ends. No, it
- 8 does not build it in on the draft end, that
- 9 getting to the draft document.
- 10 HEARING OFFICER KRAMER: So how much
- 11 more would that mean?
- 12 MR. HURSHMAN: Our current review
- 13 process on Notice of Availability is about eight
- 14 to ten weeks. From the time it leaves the
- 15 California State Office where it has been reviewed
- and goes back through the Washington Office and up
- 17 through our Assistant Secretary for Lands and
- 18 Minerals to be published in the Federal Register
- 19 it's around an eight to ten week period of time.
- 20 HEARING OFFICER KRAMER: So then it
- 21 would be nine months, not seven.
- 22 MR. HURSHMAN: Yes. That's it. I think
- from our agency's perspective, we really haven't
- 24 had time to react to the compromise schedule.
- 25 Which I am certainly willing to look at and to see

1 if there is any kind of a reasonable accommodation

- that we can look towards that. But in looking at
- 3 your proposed schedule from your October 1 date,
- the only way I can visualize that is that the NEPA
- 5 and CEQA analysis processes get segregated. The
- 6 CEC publishes a PSA and BLM then has to come along
- 7 and publish a separate draft EIS document.
- 8 PRESIDING MEMBER BYRON: And so is that
- 9 essentially the dissolution of our MOU then at
- 10 that point?
- 11 MR. HURSHMAN: That's the way I would
- 12 view it. Is that that is inconsistent certainly
- 13 with what was envisioned in the MOU. You know, I
- 14 think it is contrary to the goal of providing
- joint analyses at that state and federal level for
- our NEPA and CEQA documents.
- 17 Our Notice of Intent that we published
- in the Federal Register to begin our EIS process
- 19 specifically said that we were going to be
- 20 publishing a joint analysis for review. Again, I
- 21 think that sort of flies in the face of us being
- 22 able to provide that joint analysis. So we would
- 23 actually probably have to step back and republish
- 24 a Notice of Intent to describe why we are not
- 25 doing a joint analysis.

You know, procedurally I don't have staff available in the BLM internal staff or a contractor on board right now to be able to pick up and prepare a separate EIS document. So from my perspective, looking at the applicant's proposed schedule, it would actually back us up in time from BLM's perspective, being able to respond and put out a -- to be able to put out a document. And to be able to get a contractor on board and do that, I'm kind of estimating a four to six month period of time that it would set me back from where I am at today.

And I guess in regards to the compromise schedule. As I said, we just really haven't had time to sit down and really vet out what our opportunities are and what options we may have to think about realigning our documents at this Draft EIS/FSA and then Final EIS/PMPD. A lot of acronyms.

I think -- My first reaction is I still have concerns about us being able to put an EIS out separately or an EIS that is married to a PMPD and make it -- I'm not sure what that document would look like. I think from our agency's point of view we are willing to take a look at it and

```
see if there isn't some opportunity to help
```

- 2 streamline things.
- 3 MR. RATLIFF: I would want to -- I know
- 4 from my perspective I think it would be useful to
- 5 try to figure out what that document would be.
- 6 What it would look like.
- 7 PRESIDING MEMBER BYRON: You're talking
- 8 about more than just a cover page here.
- 9 MR. RATLIFF: Well, the PMPD is not what
- 10 a normal FEIS would normally look like.
- 11 PRESIDING MEMBER BYRON: Right.
- 12 MR. RATLIFF: It is quite a departure
- 13 from that. And I think Mr. Harris is familiar
- 14 with that difference, which would be a difference
- 15 not only in perception but one which could go to
- legal adequacy. So if we were to go to that
- 17 approach we would want to be sure that whatever
- 18 that document was, or whatever combination of
- 19 documents it might become, it could satisfy
- 20 federal law. And I don't know what that is right
- 21 now. I think we want to look at that and we'd
- 22 want you to look at it as well.
- 23 Well, I think we need to make sure that
- 24 we do satisfy NEPA requirements in that manner, at
- 25 whatever manner is required. It could be possible

1 to combine several documents for that purpose and

- satisfy the federal requirement. I don't think
- 3 the PMPD by itself would satisfy. My guess is it
- 4 wouldn't because that is not what typically a
- 5 Final EIS looks like for federal purposes.
- 6 PRESIDING MEMBER BYRON: Can we get a
- 7 definitive ruling on whether or not they could be
- 8 equivalent documents from a legal perspective?
- 9 MR. RATLIFF: Well, when you say a
- definitive ruling, usually those come from courts.
- 11 So we probably don't want that. I mean, that
- 12 means that we have gone to court. But we want it
- to be something that we think is defensible in
- 14 court. And the only place that we could get that
- opinion would be from the Solicitor General for
- 16 federal purposes. But my understanding is that
- 17 the Solicitor General is not readily available to
- answer such questions for BLM.
- 19 I think to the extent we are going to
- 20 address it in the short term for our purposes, it
- 21 is probably going to have to be addressed by
- 22 Mr. Harris and myself.
- 23 HEARING OFFICER KRAMER: And
- 24 Mr. Hurshman's staff since in essence it is their
- 25 document. I think it is fair to say that the

1 PMPD, a traditional PMPD contains less detail than

- 2 an FSA. It is a summary of the evidence and
- 3 findings and conclusions.
- 4 MR. RATLIFF: Right.
- 5 HEARING OFFICER KRAMER: So in that
- 6 sense the two will differ. Am I wrong in assuming
- 7 that the FSA or DEIS is going to be basically the
- 8 Commission's normal format for a staff analysis or
- 9 staff assessment with whatever information added
- 10 that is necessary to satisfy the BLM's need to
- 11 have an adequate EIS? Is that a fair statement?
- 12 MR. RATLIFF: The PSA you are talking
- 13 about?
- 14 HEARING OFFICER KRAMER: Well either at
- the PSA level or the FSA level.
- MR. RATLIFF: Yes, that's right.
- 17 Although, you know, typically staff sometimes will
- 18 take a pass on a particular issue with the PSA
- 19 stage because they don't have enough information
- 20 or because they don't have any kind of conclusive
- 21 position on an issue that is still developing.
- 22 If this was a purely state proceeding
- 23 and purely an Energy Commission function we could
- take a pass on the biological issue for now. We
- 25 could explain it as best we can but not describe

1 what the mitigation should be or even perhaps

- 2 reach a conclusion on significance of the impact.
- 3 But I don't think we can do that if the document
- 4 is also going to be the Draft Environmental Impact
- 5 Statement for federal purposes. I think you have
- 6 to have something more definitive than that.
- 7 HEARING OFFICER KRAMER: And so with the
- 8 compromise that might be more amenable to that. I
- 9 gather you are saying that you probably -- if you
- 10 had to issue a PSA today you would have to take a
- pass on the biological issues.
- 12 MR. RATLIFF: That's right. We are not
- 13 ready to issue -- Well, we could issue a PSA but
- 14 we couldn't issue one that we could feel
- 15 comfortable met the EIS purposes if we issued it
- 16 now.
- 17 HEARING OFFICER KRAMER: Are there any
- 18 other topics where you would have to take a pass,
- 19 to use our new, technical legal term?
- 20 MR. McFARLIN: We are still waiting or
- 21 we are still dealing with a cultural resource item
- as well. But I think that would be a much smaller
- 23 deficiency than the biological one.
- 24 HEARING OFFICER KRAMER: Okay.
- 25 MR. HARRIS: That one also has to be

```
1 treated secretly. We can't tell you what it is
```

- 2 but there is something out there.
- 3 (Laughter)
- 4 HEARING OFFICER KRAMER: Did I interrupt
- 5 you in the middle of a thought --
- 6 MR. RATLIFF: No.
- 7 HEARING OFFICER KRAMER: -- or did you
- 8 complete it? Okay. Mr. Hurshman, did you have
- 9 more to add?
- MR. HURSHMAN: No, I think Mr. Ratliff
- 11 has really summarized it pretty well. When BLM
- does release a Draft EIS we don't want it to be
- 13 missing vital information for the public. Every
- 14 time our agency has done that it comes back to
- 15 haunt us. It is not full disclosure for the
- 16 public and it will just draw more comments that
- 17 have to be responded to. And you run the risk of
- 18 having to start over again and re-release a
- 19 supplemental draft document.
- 20 HEARING OFFICER KRAMER: But as far as
- 21 the suggestion that staff could, in fact, pre-
- 22 workshop the PSA does that cause any difficulty in
- 23 your process? Knowing that there will be a
- 24 document down the road that presumably will be,
- 25 whether it is called an FSA or a refined PSA, it

1 will have had some work done to it and maybe be a

- 2 better document?
- 3 MR. HURSHMAN: I guess the eyebrows it
- 4 raises for me is that if it is -- if we have
- 5 incorporated all of the additional EIS components
- 6 into that document that we have been envisioning
- 7 doing related to purpose and need and how
- 8 alternatives are addressed it is almost --
- 9 You know, I would caution that we don't
- 10 get the perception that we are releasing a Draft
- 11 EIS at the time when it is a stand-alone PSA.
- 12 Because it has not gone through a review process
- internally and we don't have, basically, the
- 14 permission from our Washington Office to release
- an EIS at that point.
- I think it is more than just putting a
- 17 different cover on the document. One that says
- 18 PSA as opposed to PSA/Draft EIS.
- 19 HEARING OFFICER KRAMER: So until you
- 20 get that as a final approval you would have to
- 21 call it speculation from your point of view.
- MR. HURSHMAN: Well, yeah.
- 23 HEARING OFFICER KRAMER: Not necessarily
- 24 our opinion.
- MR. HURSHMAN: Not BLM's document.

HEARING OFFICER KRAMER: Right. But 1 2 otherwise would that, is that a procedural hurdle 3 that is impossible to surmount as far as 4 completing your process? 5 MR. HURSHMAN: I'd say no at that point. 6 MR. HARRIS: If I could, Mr. Kramer. HEARING OFFICER KRAMER: Go ahead. 8 MR. HARRIS: Just a clarification. our compromise schedule we refer to the FEIS. But 9 10 we suggested that may be a document that bundles 11 the Final Staff Assessment, the Response to 12 Comments, which is a uniquely BLM NEPA 13 responsibility, and the PMPD. Maybe those three 14 things bundled together. And I guess I would like 15 to say that I really do think we need a solicitor opinion or solicitor input if we could possibly 16 17 get at what satisfies NEPA. Because I am of the opinion that BLM has tremendous flexibility in 18 19 what they put into their Notice. I have never envisioned that the FEIS 20 21 would be exactly the same as the environmental 22 document from the Commission, whether that's FSA 23 or PMPD. Because, for example, this Response to

Comments is a uniquely federal responsibility.

They handle response to comments different than

24

- 1 you do in your process because that gets
- 2 integrated into the evidentiary hearings and then
- 3 it becomes part of the PMPD.
- 4 I have never envisioned these documents
- 5 being exactly the same with a single cover and
- 6 everything stapled together, including federal
- 7 response to comments on a document. And I think
- 8 NEPA is sufficiently flexible that what goes into
- 9 the NOA is what is important. The declaration of
- 10 what is an adequate EIS is art and not science.
- 11 There is no one prescribed form for an EIS. It
- 12 doesn't have to be Chapter 1, Project Description,
- 13 Chapter 2. It doesn't follow those kind of
- 14 formats. I think there is a tremendous amount of
- 15 flexibility.
- 16 I actually want to answer a question you
- 17 asked earlier about whether we have a preference
- 18 on these things. I think probably sitting here
- 19 today our preference is for the compromise
- schedule.
- 21 PRESIDING MEMBER BYRON: Because it
- sounds to me as though given what Mr. Hurshman
- 23 said, the PSA is incomplete and would create
- 24 problems if we tried to equilibrate that to the
- 25 Draft Environmental Impact Statement.

MR. HARRIS: And I think it's a function 1 2 of where we are in time too as well. We have got, 3 you know, most of an Energy Commission document apparently together for the Preliminary Staff 5 Assessment. I think it gives the BLM time to 6 catch up, if you will. I guess I would disagree, and I don't 8 want to talk about substance, about whether there is adequate information available to the staff to 9 put out a legally sufficient NEPA and CEQA 10 document. We have a status on all the data 11 responses to date. We think if staff thinks there 12 13 is anything outstanding from an informational 14 perspective, we don't necessarily agree that they 15 need that for their environmental document. But setting aside that issue, it seems 16 17 to make more sense to me that we would try to marry up the processes. I think Mr. Hurshman 18 19 becomes more comfortable if these documents are 20 published on the same date. And that would 21 certainly be the intent, to publish them on the 22 same day. 23 But let me give you one more

hypothetical. If you did a single document, a uniform covering everything like that and it is

1 ready to go, you guys can declare it to be a Final

- Staff Assessment for example. It is not a Draft
- 3 EIS until that Notice is published. So there is a
- 4 big legal fiction in all this. I love legal
- 5 fictions. That the document is something until it
- 6 isn't. That it is not anything until the NOA is
- 7 published, okay.
- 8 And NEPA and CEQA are very much
- 9 informational documents. If you have the same
- information to inform the public, if it is
- 11 published on one date or published on another
- 12 date, as long as the information is there, that's
- 13 the purposes of those environmental statutes, to
- 14 convey the information. So we are getting hung up
- on the legal fictions I think a little bit and
- that's probably why the compromised schedule makes
- more sense.
- 18 I don't -- If I was sitting across the
- 19 table and they had handed me something less than
- 20 24 hours ago I'd be saying the same thing that
- 21 they are saying now. Which is, don't expect us to
- give you a definitive answer today that isn't no.
- 23 So I am not going to ask them for a definitive
- answer today. So that's why we are trying to line
- 25 these two processes up.

⊥	PRESIDING	MEMBER	BIKON:	NO,	but	Τ	nope

- 2 what you are taking from this is that you have got
- 3 both the federal and state agency attempting to
- 4 see if we can come to some resolution.
- 5 MR. HARRIS: Absolutely, absolutely.
- 6 The cooperation has always been good. And we
- 7 offered the compromise really to kind of keep that
- 8 spirit moving forward. We want something that
- 9 they can live with. As I said before, I declared
- 10 our allegiance, if you will, to the compromise
- 11 schedule. That we would take whichever one they
- were least bothered by or most satisfied with.
- 13 PRESIDING MEMBER BYRON: And fulfilling
- 14 all of their legal obligations and duties.
- 15 MR. HARRIS: Duties as Miss America,
- 16 yes.
- 17 HEARING OFFICER KRAMER: Okay. But the
- 18 compromised schedule has, let's see. Where is the
- 19 date where they start the Washington review of the
- NOA for the DEIS? There it is.
- 21 MR. HARRIS: We actually didn't put
- internal processing deadlines in here. We
- actually did a draft where we said, you know,
- 24 first comments back from BLM to CEC, second
- 25 comments back from BLM to CEC, BLM sends to the

1 Western, you know, WOASLM, all those internal

- processes. We didn't think it was our place to
- 3 try to lay those deadlines out there.
- 4 HEARING OFFICER KRAMER: Isn't that in
- 5 here on December 1st, though?
- 6 MS. TORRE: No.
- 7 HEARING OFFICER KRAMER: Is that what I
- 8 am looking at?
- 9 MS. TORRE: What is intended -- I mean,
- 10 the thought we had was that Tom would probably
- 11 choose to start that process after the PSA had
- 12 been issued. Because that was originally your
- 13 thinking when you were looking at a mock-up was
- 14 that you would start the NOA process at the time
- 15 that the mock-up was delivered. In this case it
- 16 wouldn't be a mock-up, it would actually be a
- 17 published document.
- 18 So we would presume that given that you
- 19 were ready to start an NOA on a mock-up. That you
- 20 would be ready to start it at that point. But you
- 21 would be getting -- you know, there would still be
- 22 rounds of comments and changes as BLM would
- 23 require before the -- So our thought was that you
- 24 would be starting that in November.
- 25 HEARING OFFICER KRAMER: Well, maybe I'm

```
just seeing, I could call this an estimate, I
```

- guess, in the compromise schedule. But it does
- 3 talk about --
- 4 MR. HARRIS: Yes.
- 5 HEARING OFFICER KRAMER: It says, start
- 6 review of NOA for DEIS with WO. I presume that is
- 7 Washington Office. And what is ASLM?
- 8 MR. HURSHMAN: Assistant Secretary for
- 9 Lands and Minerals.
- 10 HEARING OFFICER KRAMER: Okay. In
- Washington?
- MR. HURSHMAN: Yes.
- 13 HEARING OFFICER KRAMER: Okay.
- 14 MR. HURSHMAN: It is the Department of
- 15 Interior.
- MR. HARRIS: I'm sorry, Mr. Kramer, you
- 17 are correct. We didn't put those on our time
- line, the attachment, but they are here. I
- 19 apologize.
- 20 HEARING OFFICER KRAMER: That's okay,
- 21 I'm just trying to see if this, if this works with
- 22 the time estimates that Mr. Hurshman gave us for
- when he could, you know, when his process could
- 24 produce the next deliverable. This allows six
- 25 weeks, roughly. Because then it has the Final

```
1 Staff Assessment being issued by both on January
```

- 2 15.
- 3 MS. TORRE: It is not going out. We
- 4 would assume you would start the NOA around
- 5 November 14 when the PSA is published. Originally
- 6 when the staff was looking at that date as a mock-
- que of the Draft EIS, that was when the NOA process
- 8 was going to be started.
- 9 HEARING OFFICER KRAMER: Okay.
- 10 MS. TORRE: So it would be more like
- 11 eight weeks.
- 12 HEARING OFFICER KRAMER: All right, so
- that allows eight weeks to get the NOA out.
- 14 MR. HARRIS: If they can do it in a week
- that's great, if it takes them eight that's fine.
- We just didn't want to presume, although I guess
- 17 we did, to say when they should start that. I
- 18 guess that date -- If I had to correct that I
- 19 would say they would start that process on the
- 20 14th once they had the document. Mr. Kramer, I
- 21 apologize for having that in the wrong box. If
- 22 Tom wants to start tomorrow I'm okay with that
- 23 too.
- 24 MS. TORRE: You're just showing the
- 25 Final, when it's published.

```
1 HEARING OFFICER KRAMER: But they would
```

- 2 have to, they would be putting the NOA on the FSA.
- 3 Which they wouldn't have for review at the point
- 4 they started the review. So I don't know if the
- 5 BLM system works that way. But what I am hearing,
- I guess, is you can't send a Draft Notice up with
- 7 a product to be designated later.
- 8 MR. HURSHMAN: It has to be put
- 9 together.
- 10 HEARING OFFICER KRAMER: They probably
- 11 don't review things that way, right?
- MR. HARRIS: We are not assuming the
- document is finished on 1/15, we are assuming that
- is the publication date.
- MR. McFARLIN: But the NOA process
- started in December. Before it was published.
- MS. TORRE: Actually, my understanding
- 18 of that was a little bit different. You are not
- 19 sending the final document up for review but the
- 20 summary of the document. And that would be -- You
- 21 have to have a good mock-up to know that you were
- 22 happy with that summary.
- MR. HARRIS: But this is one of the
- traps right here too. We are adding, trying to
- 25 add time line in for things we can't know. We

don't know it will take eight weeks. It may take

- less, it may take more. But we have tried to
- 3 provide a general framework here. I guess I want
- 4 to avoid building a schedule that assumes eight
- 5 weeks for a process that might not take eight
- 6 weeks. That is what we are trying to avoid.
- 7 HEARING OFFICER KRAMER: Well the
- 8 original, the recent Committee Revised Schedule
- 9 was kind of set up like that. We were hoping, and
- 10 as we said in the narrative, if you can do it
- 11 sooner, great. We were just trying to estimate
- 12 here what was -- it was just based on what the
- 13 staff put in their status report. But I think we
- do need to understand things like how long it
- 15 takes to get an NOA out the door. Because that
- tells us whether or not this is realistic.
- 17 MS. TORRE: I guess our thought here was
- 18 that what you had in your schedule here was
- 19 November 14 you have the Preliminary Staff
- 20 Assessment/Draft Environmental Impact Statement.
- 21 With a PSA issued on November 14 the holes or
- 22 edits that you are looking to alter as the BLM --
- 23 to edit or change or add to are there but they are
- 24 limited. And so the period of time you had was
- 25 from November 14 to January 20 for the internal

```
1 noticing process to occur.
```

- 2 HEARING OFFICER KRAMER: Right.
- 3 MS. TORRE: And our thought was that
- 4 that would start at the time the PSA for the
- 5 staff, the staff document, solo document comes
- 6 out. In the same way it would have happened here
- 7 because that is -- You have changes between the
- 8 PSA and the FSA but they are not vast or huge. I
- 9 mean, that was our thinking. The same time period
- 10 that you have allowed here. Just as you are
- 11 having the PSA workshops and getting public
- 12 comment BLM has got its comments and there would
- be time for two rounds of those comments.
- 14 HEARING OFFICER KRAMER: I see. So you
- are assuming that the PSA and the FSA would look
- 16 very much alike.
- 17 MS. TORRE: Well, very much. I mean --
- 18 HEARING OFFICER KRAMER: Well no, not
- 19 significant changes. Because it sounds like the
- 20 only way that BLM can start on their NOA is under
- 21 that assumption. And even that may be stretching
- 22 it with their process. But they would have to say
- that we don't have this FSA thing that we are
- 24 going to put the NOA on but it is going to look a
- 25 lot like this PSA that's already been published.

1 MS. TORRE: But remember, they have been 2 working together for months on things like the 3 alternatives analysis. I mean, there's parts that

4 they have been working through and have that are

5 the significant --

MR. HARRIS: The information in the NOA too is not a summary of what the environmental document says. The A in NOA is availability. And what it does is say the document is available. So the information conveyed in the NOA, and Tom, you can certainly correct me if I am wrong, is a general summary of what the project description is, what they have identified as issues. And here is the website to go to to get the document and here are the contacts, here's the dates for comments. It is not a substantive review of the internal workings of the document. And the project description is not going to change

HEARING OFFICER KRAMER: Well that sounds like that well may be true. But it also sounds like BLM upper management uses their signature on that document to control and allow them to review the substance of it before they let it go out. Is that fair to say?

significantly during that time frame.

1	MR. HURSHMAN: I'll say typically the
2	substance of the document is reviewed at the field
3	and staff level and not at the Washington Office
4	Headquarters level. However, it is not unheard of
5	for headquarters to ask to see the document and to
6	have that document and to have more detailed
7	briefings and explanations of what is in it.
8	HEARING OFFICER KRAMER: So in theory
9	then BLM could work with less than the final
10	document if they are willing.
11	MR. HURSHMAN: In theory. And if we
12	think we are at a point where the FSA will look
13	like that PSA.
14	HEARING OFFICER KRAMER: So you
15	gentlemen may not be able to make a commitment but
16	I'll ask. Is that worth trying to try to save
17	some time, to process it that way?
18	MR. HURSHMAN: I think any of these
19	options are worth us discussing and sitting down
20	and trying to vet out exactly what the documents
21	need to say and look like and what is available at
22	those times. But you're right, I am not going to
23	commit that we can do one thing or the other at

25 HEARING OFFICER KRAMER: Let me float an

24

this point today.

idea that perhaps, given the element that staff

- didn't have much time to digest this, that we need
- 3 to perhaps continue or schedule a new conference
- 4 in a few weeks after they have had -- in the
- 5 meantime the parties could all get together and
- 6 have their own discussion to see what they can
- 7 work out. I'll let the applicant respond to that
- 8 thought first and then the staff and BLM.
- 9 MR. HARRIS: We were just over here
- 10 having the same whisper conversation that we think
- it would be a good idea to allow --
- 12 PRESIDING MEMBER BYRON: You don't know
- what we whispered in our conversation.
- 14 (Laughter)
- MR. HARRIS: These are very sensitive
- 16 microphones. I don't know about the people on the
- 17 phone, though. It might be good to get together
- and try to hash out a compromise here.
- 19 As I said earlier, if you dropped this
- 20 on me in less than 24 hours I wouldn't be able to
- 21 make a commitment to you today so I don't expect
- 22 these folks to be able to do it. And I also know
- 23 that BLM has traps they have got to go run, so to
- 24 speak. That may not be the best metaphor for BLM.
- 25 But I would prefer that it not be weeks. We were

- 1 thinking Friday.
- 2 PRESIDING MEMBER BYRON: Well
- 3 Mr. Harris, in all fairness, we responded within
- 4 two weeks to schedule this. And apparently that
- 5 was a little too fast, seeing as we only got your
- 6 revised schedule yesterday.
- 7 MR. HARRIS: We took to heart --
- 8 PRESIDING MEMBER BYRON: We will do our
- 9 best to schedule another conference as soon as
- 10 possible.
- 11 MR. HARRIS: Let me respond, though.
- 12 The compromise schedule was our effort to try to
- give something that might be more palatable to
- 14 these folks. Because the Order said, get together
- 15 and talk about what might work. And what we heard
- was, nice try but we don't believe your view of
- 17 NEPA, Jeff, the 10/1 schedule will work. I still
- 18 think 10/1 can work and I still think a solicitor
- 19 can confirm that.
- 20 But in any event, that is what the 10/14
- 21 was all about. It was an effort to try to get
- 22 these things together. We would really like to do
- it sooner than later because, you know, the more
- time that passes then the more likely we are to
- 25 miss the summer of 2009.

1	PRESIDING MEMBER BYRON: What is
2	happening right now as time passes, if I could
3	ask. Have all the data requests been fulfilled?
4	MR. HARRIS: I'll hand you our view of
5	this and staff may disagree.
6	PRESIDING MEMBER BYRON: I've gotten
7	into another topic now, haven't I?
8	MR. HARRIS: No you haven't. I'll just
9	give you This is our view of the status of the
10	data request. We think things are pretty much
11	done. And like I said, this is art, not science.
12	I agree with the staff's assessment. They have to
13	decide if they have enough information.
14	And I don't want to spend a lot of time
15	on this document. All it is intended to show is
16	the status of discovery requests for this thing.
17	And I guess what I would point out to begin with
18	is there are ten subject matters and thy are kind
19	of the general ones there that you see for which
20	there were no data requests. The information we
21	provided in August of 2007 apparently has been
22	satisfactory. We have absolutely no data requests
23	received in those other subject matters.
24	And then moving down. You know, data

requests received. Waste management. That's the

first one that we completed, I think in January of

- 2 2008. So from our perspective, you know,
- 3 everything from waste management up has been
- 4 basically ready for a final section since January.
- 5 You will see a lot of stuff in August and
- 6 September as well so I know that there is some
- 7 work that is going on by staff to digest the
- 8 information we provided. But from our
- 9 perspective, we were complete with our information
- 10 more than a month ago.
- 11 MS. BROWN: Can I ask my question?
- 12 HEARING OFFICER KRAMER: Sure.
- 13 MS. BROWN: I'm sorry. Susan Brown
- 14 speaking for Commissioner Boyd. Your compromise
- 15 schedule is heavily predicated on the completion
- of a biological assessment as of yesterday. Did
- 17 that happen? I don't understand that.
- 18 MR. HARRIS: It is not heavily predicted
- on it. It intended to show that the Energy
- 20 Commission itself approves projects without
- 21 biological opinions in hand on a regular basis.
- MS. BROWN: Is that true?
- 23 MR. HARRIS: Absolutely true. The BRMP
- 24 will say, you know, listen to your 401 permit, do
- your 404, and whenever you get your final

1 biological opinion live by that. So as a

2 commission you can actually approve a project

3 without the biological opinion.

In this case BLM has slightly different requirements. They are going to want that at least before the ROD. The absolute latest would be before the ROD. But they certainly would like to have it sooner than later. And I don't know

when they are going to send the document over.

Because we draft the biological assessment, give it to the agency. They have to make it their own, whatever they do to make it their own, and then then they send it on for consultation. There's a 135 day period there. So we'll definitely need that biological opinion pre-ROD. We hope to have it a lot sooner. But that is not a variation at all from the typical permitting process for the Commission.

HEARING OFFICER KRAMER: I guess I have a more nuanced understanding of how that works.

And that would be that the Commission has sometimes approved projects without a final biological opinion but it has always been of the opinion that it knew pretty precisely what that opinion was going to say and there would be no

- 1 surprises.
- 2 MR. HARRIS: Well, I guess I disagree
- 3 with the nuance because at the end of the day --
- 4 in the Metcalf case, for example, my recollection
- 5 there is that the final biological opinion came in
- 6 after the decision.
- 7 You're right, they have gotten some
- 8 indication. Typically in the case when it is not
- 9 available you will have some indication by letter
- 10 from the Service saying, you know, we are almost
- 11 done and we think, you know, that this is going to
- 12 work out this way. You will have conversations
- between Rick York and the biological staff. So
- 14 you typically do have some kind of idea of where
- 15 you think it is headed. But as a matter of law
- 16 you make that a condition of certification that
- 17 part of the permit is compliance to the biological
- 18 opinion.
- 19 But again, I don't want to spend too
- 20 much time on that because that is not going to be
- 21 the case here. BLM is going to require --
- MS. BROWN: I just didn't understand.
- 23 HEARING OFFICER KRAMER: I think part of
- the question was it was listed as a deliverable.
- 25 MS. BROWN: It was listed as a

deliverable and it seemed to be in sequence with

- the rest of the schedule. I just wanted to
- 3 understand that.
- 4 MR. RATLIFF: I think it is an important
- 5 question and I was going to ask it too. We want
- 6 to know when the biological assessment is
- 7 submitted and also when it is accepted as complete
- 8 by you as Fish and Wildlife Service?
- 9 MR. HARRIS: It's in the hands of the
- 10 BLM. It has been for how long, John? A week,
- 11 two?
- MR. CARRIER: September.
- MR. HARRIS: Since September.
- 14 MR. HURSHMAN: I think I can respond.
- 15 We do have the applicant's prepared version of
- that, of that biological assessment. We have had
- 17 joint calls with Cal Fish and Game and with the
- 18 Fish and Wildlife Service and our agency, and I
- 19 think CEC participated on that.
- 20 The general understanding of all the
- 21 biologists involved in that review is that they
- don't understand what it says right now at this
- 23 point in time, particularly as it relates to the
- 24 overall project description. And so we have some
- 25 additional work that has to be completed on that

document before we are going to be able to submit

2 it.

It is good that all of our agencies are talking at this point and that we are getting input and preliminary feedback from the Fish and Wildlife Service. And our goal is to, you know, eventually submit a document that's approvable and one that doesn't have a bunch of holes in it or that comes back to cause us to have to change and re-initiate our consultation.

I don't have an estimate of exactly how long it is going to take us to modify that document to make it meet everybody's needs at this point. But we need to work with -- What has been suggested to me is that we get the applicant's biologists who actually did most of the analysis together with our staff and sit down and lock them in a room for however many days it takes to make sure that it is a readable and understandable document.

MS. TORRE: I think we put it down there just because it is such an important other agency. It wasn't because it was the starting date on which the rest of it was predicated. I think was really your question. We thought everybody cares

1 about the biological opinion, wants to know where

- it is in this format. But you are talking about a
- 3 135 day schedule. And we are talking now about
- 4 something that would be happening in the late
- 5 summer, way past 135 days. So it is not that, you
- 6 know. It's not that the rest is predicated on it.
- 7 HEARING OFFICER KRAMER: It is quite
- 8 often one of the last straws to get into the -- my
- 9 analogy is failing me.
- 10 MS. TORRE: That's why we wanted to show
- 11 it.
- 12 MR. HURSHMAN: I guess I would say also
- from BLM's perspective, it is most typical for us
- 14 to have that biological opinion in hand when we
- 15 publish our Final EIS. And at times we will have
- 16 published our Final EIS if we have a good
- 17 understanding of what that BO is going to say and,
- 18 you know, for whatever technical reason they can't
- 19 get it finished by that date. Sometimes we will
- 20 defer until we have a ROD. But generally
- 21 speaking, we will have it in hand to publish the
- 22 Final EIS.
- 23 HEARING OFFICER KRAMER: How much time
- 24 normally passes between the Final EIS and the ROD?
- MR. HURSHMAN: There's a regulatory 30

day period of time before BLM can sign a ROD and

- issue, in our case, the right-of-way grant for a
- 3 project. In this particular project there is also
- 4 a requirement for a 60 day review by the Governor.
- 5 A consistency review because we are amending our
- 6 land use plan. Oftentimes the Governor's Office
- 7 will not take a full 60 days to review that.
- 8 And in the case of this minor amendment,
- 9 which basically is just to address the fact that
- 10 our current land use plan addressed the number of
- 11 power plants that could be built. And they were
- 12 only ones that were envisioned back in 1980 when
- the plan was published. So obviously this
- 14 proposal was not on the board here so we need to
- 15 be able to designate those lands as suitable and
- available for this power project.
- 17 PRESIDING MEMBER BYRON: Thank you. I
- 18 was wondering what that was. Thank you for the
- 19 explanation.
- MR. HURSHMAN: That's kind of what --
- 21 It's a very minor amendment but there are some
- 22 procedural time frames in there we have to meet.
- 23 HEARING OFFICER KRAMER: So the notion
- of continuing this conference to -- we get into
- 25 some scheduling issues with the Commissioners.

```
1 Friday, is that? Mr. Harris I think proposed
```

- 2 Friday. Is that soon enough for staff and BLM or
- 3 do you feel you need more time?
- 4 MR. HARRIS: Can I elaborate? I wasn't
- 5 suggesting that we need to bring the Commissioner
- 6 and you back, Paul. I was just trying to get us
- back together in a room to talk among ourselves.
- 8 That's why I thought it should happen sooner. We
- 9 have to schedule a meeting with you all again and
- 10 that's -- I understand the scheduling constraints.
- I actually would just like to sit down with these
- 12 guys and talk with them.
- 13 PRESIDING MEMBER BYRON: Is there a
- 14 noticing issue or do we just suspend this?
- 15 HEARING OFFICER KRAMER: We can continue
- this. I would suggest that if you think you might
- 17 have to come back as a group with the Committee
- 18 that we pick a date now so that we reserve it.
- 19 Things as simple as getting this room can be an
- 20 issue unless we do it somewhat in advance. So we
- 21 should get it on our calendars. It can be
- 22 tentative, it doesn't have to happen. But we are
- all in the room. We should try to pick a date
- right now rather than play e-mail tag later.
- 25 MR. RATLIFF: And the purpose of this

1 meeting would be to get resolution of whether or

- not we can with the alternative schedule, the
- 3 compromised schedule?
- 4 HEARING OFFICER KRAMER: Right, a
- 5 continuation of this conference to see if -- so we
- 6 can more fully understand what is possible and
- 7 revise the Order, the Scheduling Order if
- 8 necessary.
- 9 PRESIDING MEMBER BYRON: Mr. Hurshman,
- 10 are you willing to do that?
- MR. HURSHMAN: Sure.
- 12 PRESIDING MEMBER BYRON: I appreciate
- 13 that you are willing to. I appreciate it. We are
- 14 trying to be responsive here to the applicant and
- 15 see if we can figure out -- But it is bigger than
- just this applicant, of course. I think we all
- 17 recognize that this is path-setting for other
- 18 projects that we anticipate will be coming in as
- 19 well.
- 20 HEARING OFFICER KRAMER: So if you need
- 21 the Committee what seems to be about the
- 22 appropriate time?
- MR. HARRIS: We will make it work. And
- 24 we understand and appreciate Mr. Hurshman travels
- 25 from Colorado. We would like to have something in

the next seven to ten days if that is doable for

- 2 people.
- 3 HEARING OFFICER KRAMER: It occurs to me
- 4 I haven't asked the folks on the telephone if they
- 5 wanted to make any comments. Does anyone on the
- 6 telephone wish to make comments. Are you still
- 7 there?
- 8 MS. GULESSERIAN: Tanya is still here.
- 9 We are just listening in.
- 10 HEARING OFFICER KRAMER: Okay. No one
- 11 else? Okay, Mr. Harris, I think -- Commissioner
- 12 Byron, as I recall you were unavailable next week,
- 13 correct?
- 14 PRESIDING MEMBER BYRON: I am planning a
- 15 vacation next week.
- MR. HARRIS: Much deserved.
- 17 HEARING OFFICER KRAMER: Commissioner
- 18 Boyd may actually be available on the 27th. I
- 19 haven't updated his schedule but there was a time
- where I knew that he was.
- 21 MS. BROWN: I did not bring my
- 22 BlackBerry.
- 23 MR. HARRIS: Is there a Business Meeting
- 24 next Tuesday as well? Next Wednesday, I'm sorry,
- 25 the 22nd?

1	MS	BROWN:	Yes	there	is

- 2 HEARING OFFICER KRAMER: Commissioner
- 3 Byron is off that week anyway.
- 4 PRESIDING MEMBER BYRON: It's Wednesday.
- 5 MR. HARRIS: It's Wednesday, I'm sorry,
- on the 22nd. If Commissioner Boyd was available.
- 7 If he is going to be here for the Business Meeting
- 8 could we do it at the end of the Business Meeting.
- 9 HEARING OFFICER KRAMER: Commissioner
- Byron won't be here on the 22nd. The 27th
- 11 apparently works for Commissioner Byron, it may
- work for Commissioner Boyd, it works for me.
- MR. HARRIS: Continue it to that date?
- 14 HEARING OFFICER KRAMER: Is ten o'clock
- 15 good?
- 16 PRESIDING MEMBER BYRON: You know what,
- 17 I think ten would work. But just to be on the
- 18 safe side I think we should start at nine if that
- is possible.
- HEARING OFFICER KRAMER: Okay.
- 21 MR. HARRIS: That will be a continuation
- of this conference? You would notice that or do
- 23 we have to --
- 24 HEARING OFFICER KRAMER: I'll go look at
- 25 my rules again in my cubicle. I'll put a notice

on the door and I will send out an e-mail notice

- to everyone on the proof of service. With
- 3 probably a new call-in number. So is there
- 4 anything, any other business we need to discuss
- 5 today then?
- 6 PRESIDING MEMBER BYRON: You know, I
- 7 would like to say just a couple of other remarks
- 8 that maybe should have been said early on. And
- 9 I'll be brief. Because we haven't had opportunity
- 10 to meet, at least I have not been involved in
- 11 meetings with the applicant, BLM and others since
- we did our original site visit back in January.
- 13 And I am eager to continue to see this move
- 14 forward. I don't mean to make it sound we go hide
- for months on end as Commissioners. But things
- that didn't get said that I want to make sure are
- 17 clear up front.
- 18 I really compliment BLM and the staff on
- 19 the Memorandum of Understanding that they did. I
- 20 think that was a really good thing. It showed a
- 21 lot of foresight. And not knowing how all these
- 22 processes merge together I think the staff and BLM
- 23 did an excellent job of trying to figure that out
- 24 ahead of time. And I think the applicant and
- other applicants are going to benefit by that.

1 And I understand we are going to try and see if we 2 can fine-tune it here.

I do recognize, as the applicant pointed out in the first hour, that timeliness is important, speed is important. We recognize that. It is a difficult project for a number of reasons as the applicant pointed out. It is the first in of its kind in 18 years. The laws have probably changed a little bit during the course of that time. Welcome back to California. But we have probably made it a little more difficult and not

easier during that time.

MR. BAR-LEV: I was at PG&E during the interim so I've been keeping up with the law.

PRESIDING MEMBER BYRON: And of course we are all highly motivated around this because this is consistent with our RPS goals for the state as stated by the Governor and this agency.

And I have characterized it before, these kind of projects are sort of the holy grail of the power industry. We really want to try and be successful in this area so we can meet larger goals. But you picked BLM land and that made it a little more complicated. I'm not sure whose land that is. I mean, it is in California.

1	(Laughter)
---	------------

22

23

24

25

2	PRESIDING MEMBER BYRON: But we have
3	some joint jurisdiction here. And we have similar
4	interests in protecting the value of that land and
5	how it is used and we are not compromising that in
6	any way. At the same time we have got to maintain
7	the integrity of both the processes, legal and
8	otherwise, that they have to follow and that we
9	have to follow. So I appreciate your earlier
10	remarks that were very complimentary of our
11	process but that doesn't, that doesn't diminish
12	BLM's process in any way and the legal obligations
13	they have to fulfill.
14	And of course we are pathfinders here,
15	as I started to say earlier. To a great extent
16	this is the first. The laws have changed. We are
17	charting a new course for this project and we hope
18	for many others. So we really are all motivated
19	in the same direction to get the process and
20	fulfilling all the legal requirements correctly.
21	And I know I have a commitment from the

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

BLM at Senior management's level and commitment

from this Commissioner. Although I haven't had a

chance to talk to Commissioner Boyd specifically

about this I know he feels very strongly as well.

```
1 We are going to try -- We are going to fulfill
```

- each other's obligations here. Because it is the
- 3 precedent we are setting. We are charting the
- 4 process as we go forward here.
- 5 So having said all that, I appreciate --
- 6 Maybe I should have said some of those things
- 7 earlier. But I want to make sure we all have the
- 8 same starting point and the same understanding as
- 9 to what we are trying to do here. I appreciate
- 10 your efforts to work together with the applicant
- 11 to see if we can figure out a way to mesh our
- 12 schedules and our requirements and do this in a
- more timely way. And I think that means we will
- be back here on the 27th at nine a.m.
- 15 HEARING OFFICER KRAMER: If we need to
- be. If the parties stipulate to a schedule. Of
- 17 course that will have to include the intervenor,
- 18 CURE, in that. Then we may be able avoid the
- 19 meeting. But otherwise we will be here to further
- 20 discuss it.
- 21 So is there any other business from any
- 22 party?
- 23 Does anyone on the phone wish to make a
- 24 final comment?
- 25 Okay, hearing none we will continue this

т	Committee Conference until October 27 at nine a.m.
2	It will be a meeting room in the Energy Commission
3	building here. It may not be the same one but I
4	will send out a revised, a notice of the
5	continuance that will have those details and a
6	another call-in number. Thank you.
7	MR. HARRIS: Thank you.
8	(Whereupon, at 12:08 p.m., the
9	Committee Conference was
10	adjourned.)
11	000
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
) E	

CERTIFICATE OF REPORTER

I, RAMONA COTA, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Committee Conference; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said conference, nor in any way interested in outcome of said conference.

IN WITNESS WHEREOF, I have hereunto set my hand this 24th day of October, 2008.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345